

Twilight Struggle



2nd Edition

by Jason Matthews & Ananda Gupta

RULE BOOK

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1.0 INTRODUCTION

“Now the trumpet summons us again — not as a call to bear arms, though arms we need, not as a call to battle, though embattled we are — but a call to bear the burden of a long twilight struggle...” —John F. Kennedy, Inaugural Speech, January 1961

In 1945, unlikely allies slew the Nazi beast, while humanity’s most devastating weapons forced the proud Japanese Empire to its knees in a storm of fire. Where once there stood many great powers, now stood only two. The world had scant time to sigh relief before a new conflict threatened. Unlike the titanic conflicts of the preceding decades, this conflict would be waged primarily not by soldiers and tanks, but by spies and politicians, scientists and intellectuals, artists and traitors.

Twilight Struggle is a two-player game simulating the forty-five-year dance of intrigue, prestige, and occasional flares of warfare between the Soviet Union and the United States. The entire world is the stage on which these two titans fight to make the world safe for their own ideologies and ways of life. The game begins amidst the ruins of Europe as the two new ‘superpowers’ struggle over the wreckage of the Second World War, and ends in 1989, when only the United States remained standing.

Twilight Struggle inherits its fundamental systems from the card-driven classics *We the People* and *Hannibal: Rome vs. Carthage*. It is a quick-playing, low-complexity game in that tradition. Event cards cover a vast array of historical happenings, from the Arab-Israeli conflicts of 1948 and 1967, to Vietnam and the U.S. peace movement, to the Cuban Missile Crisis and other such incidents that brought the world to the brink of nuclear annihilation. Subsystems capture the prestige-laden Space Race as well as nuclear tensions, with the possibility of nuclear war ending the game.

These rules are organized into numbered sections, with some sections further subdivided into subsections (for example, 2.1 and 2.2). In a number of places in the rules, you will see references made to rules sections and subsections that are related to the one you are reading.



Additionally, terms that have specialized meaning within these rules, such as ‘Influence’ or ‘Battleground’, are consistently capitalized to allude to their specialized context within the rules.



2.0 COMPONENTS

A complete game of *Twilight Struggle* includes the following:

- One 22" by 34" Map
- One sheet of markers
- One Rules Booklet
- Two Player Aid Cards
- 104 Cards
- Two 6 sided dice

2.1 THE GAME MAP

“From Stettin in the Baltic to Trieste in the Adriatic, an iron curtain has descended across the continent.” —Winston Churchill

2.1.1 The map is divided into six Regions: Europe, Asia, Central America, South America, Africa, and the Middle East. A region is a group of geopolitically connected nations, normally in close geographic proximity. Europe is divided into two sub-regions, Eastern Europe and Western Europe. Two historically neutral countries (Austria and Finland) are categorized as being in both Eastern and Western Europe. Asia also contains a sub-region, Southeast Asia. The country spaces that comprise a region share a map color. Sub-regions have shades of the same color.

DESIGN NOTE: Although not exactly geographically correct, the Middle East includes Libya and Egypt for political purposes, while Canada and Turkey are included in the Europe Region.

2.1.2 Any event, rule, action, or card that refers to ‘Europe’ or ‘Asia’ includes the associated sub-regions.

2.1.3 Each space on the map represents a country or bloc of countries (hereafter simply called a country). Each country has a Stability Number representing the country’s overall stability, independence and power.

2.1.4 Battleground States. While most states have their names on white, Battleground countries operate the same way as normal spaces but have special rules for scoring (see 10.1) and coup attempts (6.3). Their country name is highlighted in purple for easy recognition.

2.1.5 There are two spaces on the map representing the geographic locations of the United States and the Soviet Union. They are out of play for Influence Markers, but are considered “adjacent controlled countries” for the purposes of events, and realignments (6.2.2).

2.1.6 Countries are connected to one another via the black, red and brown lines on the map. Brown lines represent connections within a region. Red dashed lines represent connections between countries in different regions. The black lines indicate connections between countries and superpowers. A country is considered adjacent to all other countries to which it is connected.

DESIGN NOTE: Being adjacent is not entirely a reflection of geography. Several countries that share physical boundaries do not have connections in the game. This is not a map error but is part of the mechanics of the game and the political situation of the times.

2.1.7 Controlling Countries: Each country on the map is considered Controlled by one of the players, or it is uncontrolled. A country is considered Controlled by a player if:

- The player has Influence points in the country greater than or equal to the country’s Stability Number, and

- The player's Influence in the country exceeds his/her opponent's Influence in that country by at least the country's Stability Number.

EXAMPLE: To Control Israel (Stability Number 4), a player must have at least 4 Influence points in Israel, and must have at least 4 more Influence points in Israel than his/her opponent has.

2.2 CARDS

2.2.1 There are 103 cards used in the game (card #104 is a player aid card). Each card contains an Operations Point value, an Event Title and an Event Description. Some cards are labeled SCORING, which must be played sometime during the turn they are drawn.

2.2.2 Each card has a symbol to indicate which superpower is associated with its Event, as follows:

- Cards with a Red star only are associated with the USSR
- Cards with a White star only are associated with the US
- Cards with a split Red/White star are not associated with either side.

(See 5.2 for the effect of playing cards whose Events are associated with your opponent's superpower.)

2.2.3 Cards may be played in one of two ways, as Events or Operations.

2.2.4 Many cards have an asterisk following their Event title. When these cards are played as Events, they are removed permanently from the game.

2.2.5 Cards that have their Event title underlined are displayed face-up on the side of the game board until they are cancelled (or the game ends).

PLAY NOTE: Player's may also indicate the play of underlined events with the numbered card reminder markers. They may be placed on map in the Events in Effect Box.

2.2.6 Cards that are discarded (not permanently removed from the game) are placed in a face up pile adjacent to the draw pile.

2.3 MARKERS

The game includes various markers to assist play:



3.0 GAME SETUP

3.1 Shuffle the Early War cards and deal each player **8 cards**. In addition, place 'The China Card' face up in front of the USSR player. The players are allowed to examine their cards prior to deploying their initial Influence markers.

3.2 The USSR player sets up first. The USSR places a total of 15 Influence markers in the following locations: 1 in Syria, 1 in Iraq, 3 in North Korea, 3 in East Germany, 1 in Finland, and 6 anywhere in Eastern Europe.

3.3 The US player sets up second, placing a total of 23 Influence markers in the following locations: 1 in Iran, 1 in Israel, 1 in Japan, 4 in Australia, 1 in the Philippines, 1 in South Korea, 1 in Panama, 1 in South Africa, 5 in the United Kingdom, and 7 anywhere in Western Europe.

3.4 Place the US and USSR Space Race markers to the left of the Space Race track. Each player places his Military OP marker on the zero space of their respective Military Operations Track. Place the Turn marker on the first space of the Turn Record Track. Place the Defcon marker on the 5 space of the DEFCON Track. Finally, place the VP marker on the Victory Points Track on the zero space.

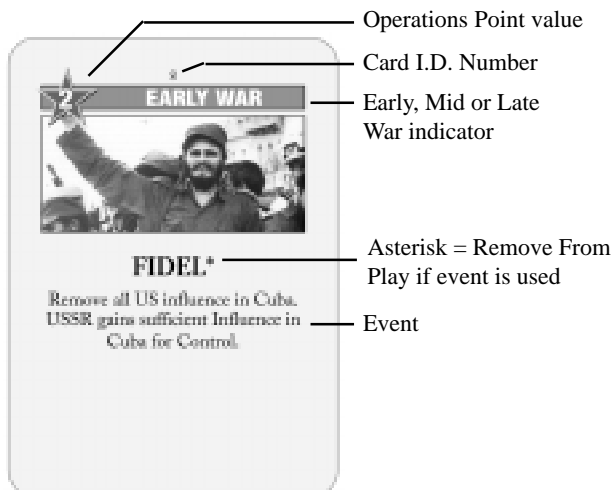
4.0 GAME SEQUENCE

4.1 *Twilight Struggle* has ten turns. Each turn represents between three and five years, and will involve six or seven normal card plays by each player. At the beginning of the game, each player receives eight cards from the Early War deck. At the beginning of turn 4, the Mid War deck is shuffled into the draw pile and the players' hand size increases to nine. At the beginning of turn 8, the Late War deck is shuffled into the draw pile.

4.2 The Phasing Player is the player whose Action Round is currently being played.

4.3 When there are no cards remaining in the draw deck, reshuffle all discards to form a new draw deck. Note that cards played as Events with an asterisk (*) are removed from the game when they are played, and are not shuffled into the new draw deck.

4.3.1 Deal all cards remaining in the draw deck before reshuffling, except in turns 4 and 8 (see 4.4.).



4.4 When moving from the Early War deck to Mid War, or from Mid War to Late War, do not add in the discards to the deck—in- stead add the Mid War or Late War cards (as appropriate) to the existing deck and reshuffle. The ignored discards remain in the discard pile for now, but will be reshuffled into the deck in the next reshuffle.

4.5 A turn in *Twilight Struggle* has the following structure:

- A. Improve DEFCON Status
- B. Deal Cards
- C. Headline Phase
- D. Action Rounds
- E. Check Military Operations Status
- F. Reveal Held Card (Tournament only)
- G. Flip ‘The China Card’
- H. Advance Turn Marker
- I. Final Scoring (after Turn 10 only)

A. Improve DEFCON Status: If the DEFCON level is lower than 5, add one to the DEFCON status (to- wards Peace).



B. Deal Cards: Each player receives enough cards to bring their total hand size to **8** on turns 1-3. On turns 4-10, players should receive enough cards to bring their total hand size to **9**. ‘The China Card’ is never included in this total.

C. Headline Phase: Each player secretly selects a card from their hand. Once both players have made their choice, they reveal their cards to each other simultaneously. These cards are called ‘Head- line cards’ and their Events take place in this phase (and if the event title has an asterisk, are removed from the game normally). To de- termine which Event takes place first, look at the Operations value on each card; that is its Headline Value. The card with the higher Headline Value takes effect first. In the event of a tie, the Headline Event played by the US player goes into effect first.

- Scoring cards may be played during the Headline Phase. How- ever, they are considered to have a Headline Value of zero (0) and always take effect second. If both players select a scoring card as their Headline Cards, the US player’s scoring card takes effect first.
- Players must create a Headline event, regardless of whether the event helps them or their opponent.

NOTE: If playing an opponent’s event during the Headline phase, your opponent implements the event text as if they had played the card themselves. However, the player of the headline card would be considered the phasing player for purposes of the DEFCON status (see 8.1.3).

- ‘The China Card’ may not be played during the Headline Phase.
- Unless the headline event specifically refers to availability of op- erations points, neither player receives operations points from cards played during the headline phase.

D. Action Rounds: There are six Action Rounds in turns 1 to 3 and seven action rounds turns 4 to 10. Players alternate playing cards, one per Action Round, for a total of six cards during turns 1 to 3, and seven cards during turns 4 to 10. The USSR player always takes his or her Action Round first, followed by the US player. All actions required by each card must be resolved before the next player starts his or her Action Round by playing a card. The player taking his or her Action Round is called the ‘Phasing Player’.

- Ordinarily, a player will have a card left over after the comple- tion of all Action Rounds. This card is considered ‘held’, and may be played in subsequent rounds. Scoring cards may never be held.
- If a player has insufficient cards to take the requisite number of actions for the turn, that player must sit out of the remaining Ac- tion Rounds while the opposing player completes the turn.

E. Check Military Operations Phase: Each player determines if they are penalized Victory Points for failing to perform enough Military Operations during the turn (see 8.2). Each player then re- sets his Military Operations markers back to zero.

F. Reveal Held Card: During Tournament or competitive play, both players should reveal any held cards to their opponents to ensure that all required scoring cards are played during the round. Since this detracts from some elements of secrecy in the game, it is not necessary to use this rule in a non-competitive environment.

G. Flip China Card: If ‘The China Card’ was passed face-down during the turn, flip it face-up now.

H. Advance Turn Marker: Move the Turn Marker to the next turn. If it is the end of turn 3, shuffle the Mid War cards into the draw deck. If it is the end of turn 7, shuffle the Late war cards into the draw deck.

I. Final Scoring: At the end of turn 10, perform Final Scoring as described in the Scoring rules.

5.0 CARD PLAY

5.1 Cards may be played in one of two ways: as Events or Opera- tions. Ordinarily, players will hold one card in their hand at the end of the turn. All other cards will be used for events or operations. Players may not forgo their turn by declining to play a card, or by discarding a card from their hand.

5.2 Events Associated With Your Opponent: If a player plays a card as an Operation, and the card’s Event is associated only with his opponent, **the Event still occurs** (and the card, if it has an aster- isk after the Event title, is removed).

NOTE: When playing a card for operations and it triggers your opponent’s event, your opponent implements the event text as if they had played the card themselves.

- The phasing player always decides whether the event is to take place before or after the Operations are conducted.
- If a card play triggers an opponent’s Event, but that Event cannot occur because a prerequisite card has not been played, or a condi- tion expressed in the Event has not been met, the Event does not occur. In this instance, cards with an asterisk Event (marked *) are returned to the discard pile, not removed from the game.
- If a card play triggers an opponent’s Event, but play of that event has been prohibited by a superseding Event card, then the Event does not occur, and the card remains in play for Operations points only.
- If a card play triggers an opponent’s Event, but the event results in no effect, the Event is still considered played, and would still be removed if it has an asterisk.

EXAMPLE 1: The USSR player plays the ‘NATO’ card before the ‘Marshall Plan’ or ‘Warsaw Pact’ cards have been played. The

USSR player would get the benefit of the 4 Operations points, but the US would not get the 'NATO' event. However, despite being asterisked, the 'NATO' card would not be removed from play. It would be placed in the discard pile to be reshuffled and possibly played later.

EXAMPLE 2: The US player plays 'Arab-Israeli War' for 2 Operations. However, during his previous Action Round he played 'Camp David Accords' which prohibits play of 'Arab-Israeli War' as an Event. The US player would still conduct 2 Operations, but the USSR player would not get the benefit of the Event, and the card would not be eliminated from the game.

EXAMPLE 3: The USSR Player plays 'Alliance for Progress;' however, the US Player does not control a Battleground country in either South or Central America. Nevertheless, the Event is considered played, and the card would be removed from the game after the USSR player's round.

EXAMPLE 4: The USSR player plays 'Star Wars', but the US player is ahead on the Space Race track. The result is no effect and the 'Star Wars' card is returned to the discard pile.

5.3 When a card played as an Event requires the play or discard of another card of a specific value, a higher valued card will always satisfy the requirement.

EXAMPLE: The 'Quagmire' card requires the US player to discard a 2 Operations card. If the US plays a 3 Operations card, the requirement is still met.

5.4 When an event forces a player to discard a card, the Event on the discarded card is not implemented. This rule also applies to Scoring cards.

5.5 Except as noted in rule 10.1.5, card text that contradicts the written rules supersedes the written rules.

6.0 OPERATIONS

Operations can be used in the following ways: to place Influence markers, to make Realignment rolls, to attempt Coups, or to attempt advancement in the Space Race. When a card is played as an Operations card, the player must **choose to use all of the Operations points on one of the following options: Marker Placement, Realignment rolls, Coup Attempts or a Space Race attempt.**

6.1 PLACING INFLUENCE MARKERS

"Everyone imposes his own system as far as his army can reach."
—Joseph Stalin



6.1.1 Influence markers are placed one at a time. However, all markers must be placed with, or adjacent to, friendly markers that were in place at the start of the phasing player's Action Round. *Exception: markers placed when required by an Event are not subject to this restriction, unless specifically stated otherwise on the card.* If the amount of influence is sufficient to gain control of the country, place the marker on its darker side.

6.1.2 It costs one (1) Operations point to place an Influence marker in a country that is friendly-Controlled or uncontrolled. It costs two (2) Operations points to place an Influence marker in an enemy-Controlled country. If a country's Control status changes while plac-

ing Influence markers, additional markers placed during that Action Round are placed at the lower cost.

EXAMPLE: The US player has 2 Influence markers in Turkey and the USSR player has none. Therefore, the US controls Turkey. The USSR player uses a 4 Operations point card to place Influence markers. When placing markers in Turkey, the first marker costs 2 Operations points. However, after placement of the first USSR influence marker, the US no longer exceeds USSR influence in Turkey by the Stability Number of 2, thus, a second or third Soviet influence marker would only cost 1 operation point per marker. If the US player started with only 1 influence marker in Turkey, the US player would not control Turkey. Therefore, any Soviet influence placement would only cost 1 operations point per marker.

6.1.3 Influence markers may be placed in multiple regions and multiple countries up to the number of Operations Points on the card played.

EXAMPLE: The US player has existing markers in Panama and South Korea. The US player uses a 3 Operations Point card to place more influence. The US player may place Influence markers in both Costa Rica and Colombia. However, he cannot place Influence markers in Costa Rica and then Nicaragua. On the other hand, since Influence markers are already present, he could use any remaining operation points to strengthen South Korea or its neighboring countries.

6.1.4 Influence markers may always be placed in any country that is adjacent (connected) to the phasing player's superpower space.

6.1.5 Influence markers are treated like cash. Players may 'break' a large denomination into smaller denominations at any time. Additionally, the number of Influence markers included in the game is not an absolute limit. Small poker chips, coins or wooden blocks can be utilized to substitute in the event of a marker shortage.

6.1.6 If a player has two or more markers in a country, place the larger denomination on top. Influence markers are open to inspection at all times.

6.2 REALIGNMENT ROLLS

6.2.1 Realignment rolls are used to reduce enemy Influence in a country. To attempt a Realignment roll, the acting player need not have any Influence in the target country or in any adjacent country—although this improves the chance of success greatly. When using a card for Realignment rolls, the player may resolve each roll before declaring the next target. Countries may be targeted for Realignment more than once per Action Round.

6.2.2 It costs one Operations point to make a Realignment roll. Each player rolls a die and the high roller may remove the difference between the rolls from their opponent's Influence in the target country. Ties are considered a draw, and no markers are removed. Each player modifies his die roll:

- +1 for each adjacent controlled country,
- +1 if they have more Influence in the target country than their opponent,
- +1 if your Superpower is adjacent to the target country.

EXAMPLE: The US player targets North Korea for Realignment. There are 3 USSR Influence points in North Korea, while the US player has none. The US player has no modifiers—he does not

control any adjacent countries and has less Influence in North Korea than the Soviets. The USSR player has +1 because North Korea is adjacent to the USSR and +1 for having more Influence in North Korea than the US. The US player gets lucky and rolls a 5 while the USSR player rolls a 2 which is modified to 4. The result is the USSR player must remove one Influence point from North Korea.

6.2.3 No Influence is ever added to a country as a result of a Re-alignment roll.

6.3 COUP ATTEMPTS

6.3.1 A Coup represents operations short of full-scale war to change the composition of a target country's government. A player attempting a Coup need not have any Influence in the target country or in an adjacent country to attempt the Coup. However, your opponent must have Influence markers in the target country for a Coup to be attempted.

6.3.2 To resolve a Coup attempt, multiply the Stability Number of the target country by two (x2). Then roll a die and add the Operations points on the card to it. If this modified die roll is greater than the doubled stability number, the coup is successful, otherwise it fails. If the coup is successful remove opposing Influence markers equal to the difference from the target country. If there are insufficient opposing Influence markers to remove, add friendly Influence markers to make up the difference.

6.3.3 Move the marker on the Military Operations track up the number of spaces equal to the Operations value of the card played.

EXAMPLE: The US player plays a 3 Operations card to conduct a coup attempt in Mexico. The US player has no Influence in Mexico; the USSR player has 2 Influence points. First the US player adjusts his marker on the Military Operations Track to show that he has spent three points on Military Operations this turn (see 8.2). Then he rolls the die for a 4 and adds his Operations Number (3) to get a 7. He now subtracts twice the value of Mexico's Stability Number (2x2=4) from this result to get a final total of 3. This is the number of Influence markers he may remove from/add to Mexico. First, the US would remove the 2 Soviet Influence markers, then place 1 US Influence marker.

6.3.4 Any Coup attempt in a Battleground country degrades the DEFCON status one level (towards Nuclear War).

6.3.5 Cards that state a player may make a "free Coup roll" in a particular region may ignore the geographic restrictions of the current DEFCON level (see 8.1.5). However, a "free Coup roll" used against a Battleground country would still lower DEFCON as per 6.3.4.

6.4 THE SPACE RACE

"We go into space because whatever mankind must undertake, free men must fully share . . . I believe that this nation should commit itself to achieving the goal, before the decade is out, of landing a man on the moon and returning him safely to the earth." —John F. Kennedy

6.4.1 The Space Race track contains a marker for each superpower. Operations points may be spent by a superpower to attempt to move its marker to the next box on the track. To do so, play a card with an Operations point value equal to or greater than the number shown on the track into which you are attempting to advance. Roll the die: if the number falls within the range listed in the target box on the Space Race track, move your marker to the new box.

6.4.2 A player may only play 1 card per turn in an attempt to advance in the Space Race. *Exception: Space Race Track Special Abilities and certain Events may alter this one-card limitation, or advance the superpower's marker on the Space Race track.*

6.4.3 Advancing along the Space Race track results in an award of Victory Points, a special ability, or both. Five boxes on the Space Race track are marked with two numbers divided by a slash, e.g. Lunar Orbit has the numbers 4/2. The left-hand number is the number of Victory Points awarded to the first player to reach that box; the right-hand number is the number of Victory Points awarded to the second player to reach that box. Victory Points granted take effect immediately. All Space Race Victory Points are cumulative.

6.4.4 Special abilities are granted only to the first player to reach the space. The special effect is immediately cancelled when the second player reaches that box.

- Upon reaching space 2 (Animal in Space), the player is allowed to play two Space Race cards per turn (instead of the usual one).
- Upon reaching space 4 (Man in Space), the opposing player must select and reveal his or her Headline Event before the player with a 'Man in Space' makes his/her Headline Event selection.
- Upon reaching space 6 (Space Walk), the player may discard their Held Card at the end of the turn
- Upon reaching space 8 (Eagle/Bear has Landed), the player may play eight (8) Action Rounds per turn.

The effects of these special abilities are immediate and cumulative.

EXAMPLE: The USSR player successfully reaches space 2. He may play a second Space Race Card during his next Action Round. If the USSR player reached space 4 before the US player had reached space 2, the USSR player could play two Space Race cards per turn, and require the US Player to show his Headline Phase event before selecting his own.

6.4.5 Regardless of text on the card, an Event discarded to make a die roll to advance on the Space Race track is not implemented. The card is placed in the discard pile.

DESIGN NOTE: The Space Race is your 'safety valve.' If you hold a card whose Event is a good one for your opponent, and you don't want the Event to occur, you can dump it on the Space Race (provided it has enough Operations points to qualify for an attempt to move forward).

6.4.6 If a player reaches the final box in the Space Race, no more cards may be expended in the Space Race by that player for the remainder of the game.

7.0 EVENTS

"Do you, Ambassador Zorin, deny that the USSR has placed and is placing medium – and intermediate – range missiles and sites in Cuba? Yes or no? Don't wait for the translation! Yes or no?" — Adlai Stevenson, U.S. Ambassador to the United Nations

7.1 A player may play a card as an Event instead of Operations. If the Event is associated with his or her own superpower, or is associated with both superpowers, it takes effect as directed by the card's text.

7.2 The Southeast Asia Scoring card has an asterisk following the Event title, and is the only scoring card removed after play.

7.3 Permanent Events: Some Event cards have an underlined title, e.g. *Flower Power*. This indicates that the effects of these Events last for the duration of the game. When such cards are played as Events, place them to the side of the map, or place their markers on the Turn Track, as a reminder of their ongoing effects.

7.4 Some event cards modify the Operations value of cards that follow. These modifiers should be applied in aggregate, and can modify ‘The China Card’.

EXAMPLE: The US player plays the Red Scare/Purge event during the Headline Phase. Ordinarily, all USSR cards would subtract one from their Operations value. However, for his Headline card, the USSR played Vietnam Revolts. This event gives the Soviet player +1 to all operations played in SE Asia. For his first play, the USSR chooses ‘The China Card’. He plays all points in SE Asia for 5 operations points. This is modified by the Vietnam Revolts card, giving the USSR player 6 operation points. However, the US Red Scare/Purge card brings the total down to 5 operations points.

7.4.1 Events modifying the Operations value of a card only apply to one player. The modifier is not transferable to their opponent by virtue of a card taken from their opponent’s hand.

EXAMPLE: The USSR player has played ‘Brezhnev Doctrine’ as an Event, and therefore receives a +1 Operations value modifier for all of his cards. If the US player steals one of his cards, for example by playing ‘Grain Sales to the Soviets’, the US player does not benefit from a +1 Operations value modifier on that card.

7.4.2 Events modifying the Operations value of subsequently played cards do so for all purposes.

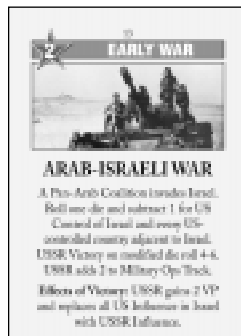
EXAMPLE 1: If the Soviet player has played ‘Red Scare/Purge’ on the US player, and the US player played a 2 Operations card for a Coup, the US player would only add 1 to his Coup roll for the value of the card, and would receive 1 point of the Required Military Operations track.

EXAMPLE 2: If the Soviet player played ‘Brezhnev Doctrine’ earlier in the turn, he could play a 1 Op card to make a required roll under ‘Bear Trap’.

EXAMPLE 3: If the US player played ‘Containment’ earlier in the turn, he could play ‘CIA Created’ subsequently and use 2 Ops.

7.5 If an Event becomes unplayable due to its cancellation or restriction by another Event card, the unplayable Event card may still be used for its Operations value.

7.6 War Events: There are 5 “War” Events in the deck: *Korean War*, *Arab-Israeli War*, *Indo-Pakistani War*, *Brush War*, and *Iran-Iraq War*. These Events may be played regardless of the absence of either player’s influence points in either the attacking or defending countries. If there is no influence at risk in the war, the Event’s player still receives victory points upon success, and required military operations irrespective of success (see 8.2.4)



8.0 DEFCON STATUS AND MILITARY OPERATIONS

“Strange game. The only winning move is not to play.”
—“Joshua” the N.O.R.A.D computer from Wargames.

8.1 The DEFCON Track

8.1.1 DEFCON status measures nuclear tension in the game. The DEFCON level begins the game at its maximum ‘peace’ level of 5. It can go down and back up due to events and actions by the players, but if, at any point, it decreases to 1, the game ends immediately.

8.1.2 The DEFCON status may never Improve above 5. Any event that would Improve the DEFCON status above 5 has no DEFCON effect.

8.1.3 If DEFCON 1 status is reached, nuclear war breaks out and the game ends immediately. The phasing player is responsible for the status marker moving to DEFCON 1, and loses the game.

EXAMPLE: The US player plays Olympic Games, and the DEFCON status is at 2. The USSR player boycotts the game. The DEFCON status is degraded to level 1, and nuclear war is triggered. The US player, as the phasing player, has lost.

8.1.4 Any Coup attempt in a Battleground country degrades the DEFCON status one level.

8.1.5 The consequences of the DEFCON status levels are on the DEFCON Track, and are reproduced here:

- **DEFCON 5:** No effect
- **DEFCON 4:** No Coup or Realignment rolls are permitted in Europe.
- **DEFCON 3:** No Coup or Realignment rolls are permitted in Europe or Asia.
- **DEFCON 2:** No Coup or Realignment rolls are permitted in Europe, Asia, or the Middle East.
- **DEFCON 1:** Game over. The player responsible for the status going to 1 (the Phasing Player) loses the game.



PLAY NOTE: Players may place a DEFCON Restriction marker in the region to serve as a reminder that no Realignment or Coups are permitted.

8.1.6 Improve DEFCON Status Phase. At the beginning of any turn in which the DEFCON status is lower than 5, Improve the DEFCON status by 1.

8.1.7 Improve & Degrade. In all cases, when the rules or cards indicate to ‘improve’ the DEFCON status, this means to move the DEFCON marker to a higher DEFCON number, while ‘degrade’ means to move the DEFCON marker to a lower DEFCON number.

8.2 Required Military Operations

“Restraint? Why are you so concerned with saving their lives? The whole idea is to kill the bastards. At the end of the war, if there are two Americans and one Russian left alive, we win.”

—Gen. Thomas Power, U.S. Strategic Air Command

8.2.1 By the end of each turn, each player must have played a certain number of Military Operations. Failure to do so gives Vic-



tory Points to your opponent. The number of Military Operations required each turn is equal to the *current* DEFCON status number. If fewer Military Operations are carried out, the opponent gains 1 VP per unplayed Military Operations point.

EXAMPLE: At the end of the turn the US player has spent two points in Military Operations. If the DEFCON level is currently at 4 the USSR player would gain 2 Victory Points.

8.2.2 Coup attempts and war events are Military Operations. Realignment Rolls are not considered Military Operations.

8.2.3 When Operations points are played in a Coup attempt, or when a War Event card is played (e.g., *Arab-Israeli War, Korean War, etc.*), the phasing player moves his marker on the Military Operations track a number of spaces equal to the Operations value of the card.

8.2.4 If a player uses a card for Operations points, and thereby triggers a War Event associated with his opponent, his opponent's Military marker is moved on the Military Operations track as directed by the Event text.

EXAMPLE: The US player uses the 'Arab-Israeli War' card for Operations points, thereby also triggering the War Event (as it is associated with the Soviet Union player). In addition to the Event taking place as directed on the card, the USSR player moves his Military Operations marker two spaces on the Military Operations track.

8.2.5 Events that allow a free Coup roll do not count towards required Military Operations.

9.0 CHINA

9.1 China's role in the Cold War is abstracted through 'The China Card'. Either player may play 'The China Card' as if it were part of his regular hand. 'The China Card' does not count towards the hand limit.

9.2 Every play of 'The China Card' counts as one of the Actions (6 or 7) that a player is permitted during a turn. As a result, players may have more cards left in their hand than usual, if 'The China Card' is played.

9.3 When 'The China Card' is played, it is immediately handed to your opponent face down. It may not be played again by your opponent this turn. At the end of the turn, it is flipped face up, ready for your opponent to play.

9.4 If 'The China Card' is passed as a result of an Event, the card is passed face up and may be played by the new owning player during the same turn.

9.5 'The China Card' may not be played:

- during the Headline Phase,
- if it prevents the play of a Scoring card, or
- as a discard required by an Event.

9.6 To receive the bonus +1 Operations point indicated on 'The China Card', all of the Operations Points on the card must be spent in Asia (including Southeast Asia).



9.7 The Operations Point value of 'The China Card' may be modified by other Event Cards.

9.8 Play of 'The China Card' can never be compelled by events or a shortage of cards during the action rounds.

10.0 SCORING AND VICTORY

The object of the game is to score Victory Points (VPs). Regional Victory Points are scored through geographic Influence over the six Regions. VPs can also be received through the play of certain Events. Each region has its own 'scoring card'. Playing a scoring card causes Victory Points to be scored, based on how much influence each superpower has in that region at the time the card is played.

PLAY NOTE: Trying to play scoring cards to coincide with your superpower's peak influence in a region is often a crucial factor in winning the game.



10.1 SCORING

10.1.1 The following terms are used during Regional Scoring:

Presence: A superpower has Presence in a Region if it Controls at least one country in that Region.

Domination: A superpower achieves Domination of a Region if it Controls more countries in that Region than its opponent, and it Controls more Battleground countries in that Region than its opponent. A superpower must Control at least one non-Battleground and one Battleground country in a Region in order to achieve Domination of that Region.

Control: A superpower has Control of a Region if it Controls more countries in that Region than its opponent, and Controls all of the Battleground countries in that Region.

10.1.2 Players score additional points during Regional Scoring, as follows:

- +1 VP per country they Control in the scoring region that is adjacent to the enemy superpower
- +1 VP per Battleground country that they Control in the scoring region.
- Victory points are then cumulated for both players, and the net difference between the two scores is marked on the Victory Point Track.

EXAMPLE: The USSR plays the Central American Scoring card. The USSR controls Cuba, Haiti and the Dominican Republic. The United States controls Guatemala, and has 1 point of influence in Panama. The USSR player would therefore get points for Dominating Central America (3 VPs) + 1 VP for control of a battleground country (Cuba). +1 VP for Cuba's being adjacent to your opponent's home nation for a total of 5 VPs. The United States would receive 1 VP for presence in Central America since he controls Guatemala. Since the United States only has 1 Influence point in Panama, he does not control it, and therefore controls no battleground countries. That is why the USSR player scores Dominance points. He controls more battleground countries (Cuba) and more countries overall. He also meets the "at least one non-battleground country" test through control of either Haiti

or the Dominican Republic. Having calculated relative victory points, 5 VPs for the USSR, and 1 VP for the US, you subtract the US VPs from the Soviets, and move the VP point track a net 4 spaces toward Soviet victory.

10.1.3 Playing certain card Events may result in Victory Points being scored.

10.1.4 Victory Points may be scored due to your opponent's failure to perform the number of required military operations during the turn (8.2).

10.1.5 A player may not be forced to Hold a Scoring Card through the effects of an Event(s).

10.2 The Victory Point Track

10.2.1 The Victory Point Track shows a range of scoring possibilities from US-20 (US automatic victory) to USSR-20 (USSR automatic victory). At the start of the game, place the VP marker in the center of the chart, on the box marked At Start. This box represents zero points, or total equilibrium of the two sides. This box should be counted as a space when players' scores are adjusted.

EXAMPLE: If the scoring marker is on the USSR-1 box, and the US player scores 2 VPs, the marker should move 2 spaces to the US-1 box.

10.2.2 Wherever a card states that the player 'gains' a Victory Point, this means that the VP marker is moved that many spaces in that player's favor, i.e., if the VP marker is on the 10 space (US winning) and the USSR player gains 2 VP, the marker is moved to the 8 space on the VP track.

10.2.3 If both players earn Victory Points from the same card or Event play, apply only the difference in Victory Points awarded.

10.3 VICTORY

10.3.1 Automatic Victory. There are several ways to achieve an automatic victory in *Twilight Struggle*:

- The instant one player reaches a score of 20 VP, the game is over and that player is the winner. *NOTE: All VP awards (for both players) that are scored during an event or scoring card must be applied prior to determining automatic victory.*
- If either side Controls Europe, that side wins when the Europe Scoring card is played.
- **Nuclear War:** A player may also win the instant his opponent causes the DEFCON level to reach 1.

10.3.2 End Game Victory. If neither side has achieved victory of any kind by the end of turn 10, then every Region is scored as if its regional scoring card had just been played (these new VPs are added to the current score). Southeast Asia is not scored separately: it is included in the Asia scoring calculations. Every Region's score must be calculated before final victory is determined. Reaching 20 VPs does not result in Automatic Victory during scoring at the end of turn 10; however, Control of Europe does grant automatic victory to the controlling player, regardless of scoring elsewhere.

Once all regions have been scored, victory goes to the player who has accrued most VPs. If the VP marker is on a positive number, the US wins; if the VP marker is on a negative number, the USSR wins. If the VP marker is on zero, the game ends in a draw.

11.0 TOURNAMENT PLAY

These rules are optional, and are not required for 'friendly' play. They are simply offered as guidelines on conducting Twilight Struggle as a competitive tournament game.

11.1.1 During tournament play, all cards held at the end of the round should be revealed to your opponent. This prevents accidental or deliberate holding of scoring cards.

11.1.2 Any player found holding a scoring card during the Reveal Held Card phase is said to have started an accidental nuclear war, and loses immediately.

11.1.3 To ensure play balance during tournament play, randomly choose a starting player. That player will bid victory points to play the superpower of his choice. His opponent may then counter offer with a higher bid of victory points. Once both players pass on further bidding, immediately adjust the victory point track to reflect the winning bid. Only the winning bid is deducted from victory points, no earlier bid is counted.

11.1.4 During tournament play, the Soviet player should receive the first card of every deal. The deal should alternate back and forth between the players until they have received their full hand size. A player may receive consecutive cards in a deal if they require more cards than their opponent.

See page 28 for Optional Rules

Extended Example of Play

Opening Deal:

USSR (8 + 1 cards): KOREAN WAR, NATO, ASIA SCORING, ROMANIAN ABDICATION, DEFECTORS, DE GAULLE LEADS FRANCE, CAPTURED NAZI SCIENTIST, FIVE-YEAR PLAN, USSR also starts with THE CHINA CARD.

Commentary on hand: Nice hand if he can take a lead in Asia and the Middle East. Best to play NATO early in the turn to minimize the chance that the US will get the Marshall Plan out and thus force the NATO event to actually occur.

US (8 cards): FIDEL, TRUMAN DOCTRINE, NASSER, INDEPENDENT REDS, US/JAPAN MUTUAL DEFENSE PACT, DUCK AND COVER, EUROPE SCORING, OLYMPIC GAMES.

Commentary on hand: Not a disastrous hand for the US, but not a good one either. The Fidel and Nasser cards are never good, and Nasser could be particularly troubling given the Middle East Scoring card in the USSR player's hand. Additionally, he does not have many cards with a decent operations points (Ops) value.

Opening Setup

USSR places his discretionary influence in Poland (3), East Germany (1), Austria (1), and Yugoslavia (1).

US places his in Italy (2), West Germany (4), and France (1).

—USSR setup is sub-optimal. It is both cautious and unnecessarily risky. It is cautious in that the extra Influence marker in East

Germany keeps that space more firmly under USSR control. It is risky because until the Independent Reds event is played, you may be handing a golden opportunity to break into Eastern Europe to the US. Though there are access advantages, I think Austria is a useless play. The control of Austria gives a great +1 DRM for Realignment Rolls against W.Germany and Italy but since it takes a minimum of 4 Influence to control, the USSR would better spend its time in trying to grab Czechoslovakia to protect the Battle-grounds of East Germany and Poland.

US setup is standard.

Turn 1

Headline Phase

US: US/JAPAN MUTUAL DEFENSE PACT. The US adds 3 Influence in Japan, for Control. USSR may no longer make Coup or Realignment rolls against Japan.

USSR: KOREAN WAR. DEFCON degrades to 4, USSR rolls 4, –1 for US-controlled Japan, failed. USSR adds 2 Military Ops.

—The headline phase ensures that a certain number of events are played during the game. In this case, the US makes an inspired choice. By playing US/Japan Mutual Defense Pact, he takes control of Japan. Since it is a higher ops card than the Korean War, it occurs first. The USSR roll on the Korean War then has a –1 modifier on its normally 50% odds of success. The modifier is for every US controlled country adjacent to S. Korea. The USSR's Korean

War card is then played. He rolls a 4 (he needed a 5 or a 6), and there are no negative consequences for the US player. Pretty darn historical actually. Nevertheless, the war card gives the USSR 2 of his required military ops points.

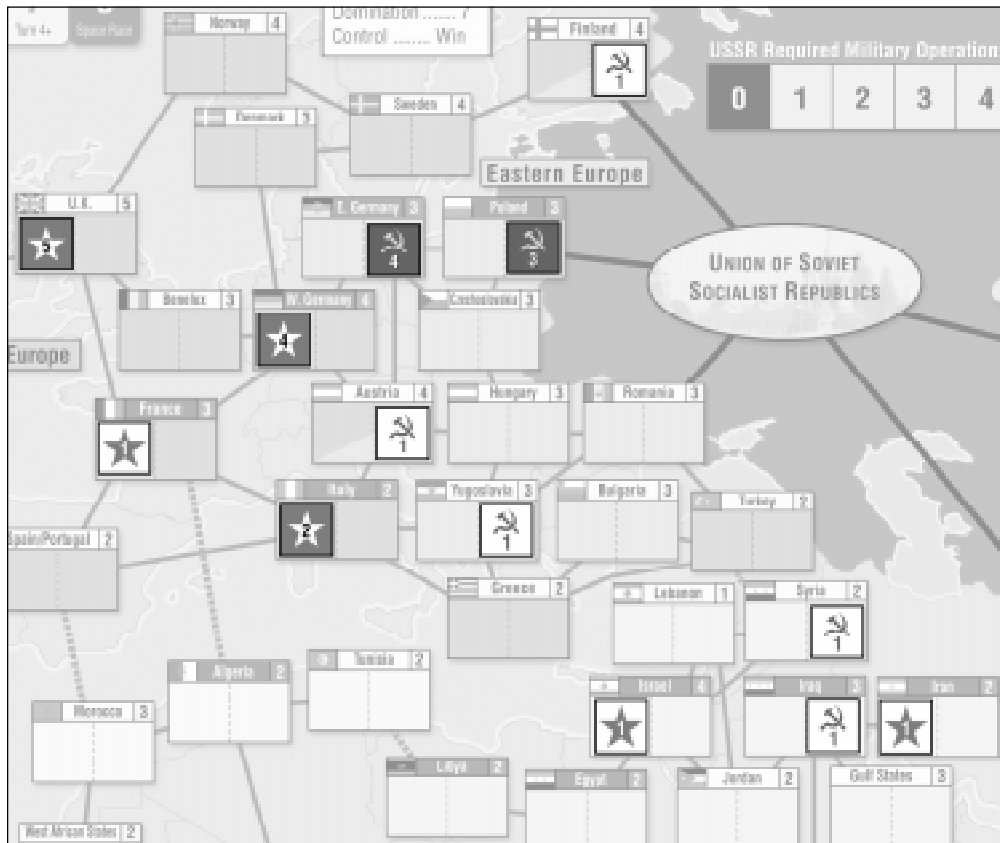
Action Rounds

USSR 1: NATO 4 Ops (prerequisite not occurred) for Placing Influence: 2 in Yugoslavia, for Control, and 2 in South Korea.

—The NATO card is a free play for the Russians; the US card cannot take effect since neither of the possible prerequisite events, Marshall Plan or Warsaw Pact, have been played. So, the Russians play some ops to take control of Yugoslavia, and put some Influence in South Korea. NATO returns to the discard pile to be reshuffled into the deck.

US 1: INDEPENDENT REDS as event. 3 Influence in Yugoslavia, now uncontrolled.

—With the USSR playing a little into the US hand, the US now plays In-



Opening Setup

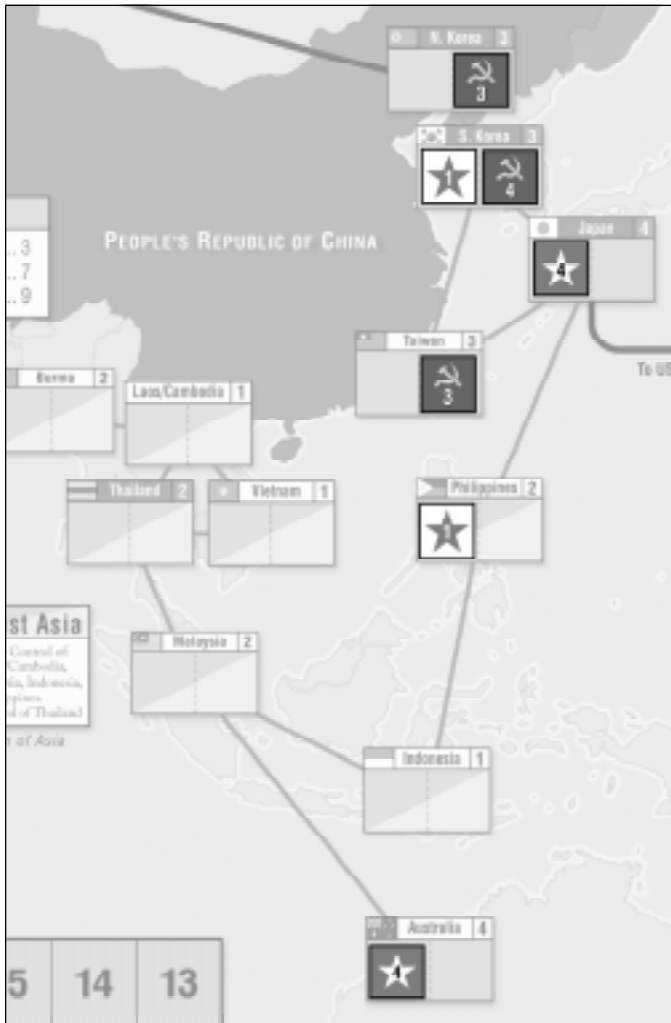
dependent Reds, which allows him to meet the Soviet level of Influence in a variety of bordering Eastern European countries. The US gains 3 Influence in Yugoslavia, negating Soviet control.



The US fights for Yugoslavia with the Independent Reds event.

USSR 2: THE CHINA CARD 4 Ops (playing all OPs in Asia makes it 5) for Placing Influence: 2 in South Korea, for Control, and 3 in Taiwan, for Control. THE CHINA CARD pass, face down, to US player.

—The USSR commits the China Card. Since he is using this 4 Ops card all in Asia, he actually has 5 Ops points. He uses them to take control of S. Korea and Taiwan through influence. Alarm bells should be sounding in the US player's head. There will be hearings in Congress about this.



The situation after the Asia Scoring Card is played (USSR 3).

US 2: TRUMAN DOCTRINE as event. Removes all USSR Influence in Yugoslavia. US Control Yugoslavia.

—He flubs it. Instead of reading an obvious Soviet grab for power in Asia, he builds on his work in Yugoslavia. This has now been 2 cards used to gain one, stability level 3 country. Yes, the US player is holding European scoring, but Yugoslavia really isn't going to get him too far down that road. He should be grabbing the little countries in SE Asia to prevent USSR Domination when the scoring card comes.

USSR 3: ASIA SCORING, USSR has Domination and 2 Battleground countries for 9 VP. US has Presence and 1 Battleground country for 4 VP. Total is 5 VP for USSR.

—Surprise! (To no one but the US player). The USSR grabs a pretty easy 5 points. If you are not sensitive to your opponent's plans, you are DOOMED in this game.

US 3: DUCK AND COVER 3 Ops for Placing Influence: 2 in France, for Control, and 1 in Israel.

—“Well, all is not lost,” thinks the US player. “I’ll prove my mettle to the American people by great success in Europe.” He forgoes victory points with the Duck and Cover event for control of France.

USSR 4: DE GAULLE LEADS FRANCE as event. Remove 2 US Influence and add 1 USSR Influence in France. France is now uncontrolled.



—Now it's the American's turn to play into Russian hands. The Soviets reply with De Gaulle Leads France. It's like a cancer in the heart of Europe.

US 4: OLYMPIC GAMES 2 Ops for a Coup in Iraq. DEFCON degrades to 3. US roll 3. Total is 5 – 6 = – 1 for no effect. US adds 2 to Military Ops.

—Forgoing more possible victory points, the US opts to coup in Iraq. In a vision of the future, it fails. However, at least DEFCON has dropped to 3 (preventing coup attempts in Europe and Asia), and the US has 2 military ops to show for the trouble.

USSR 5: FIVE YEAR PLAN 3 Ops—Operations first. USSR use Ops for a Coup in Iran. DEFCON degrades to 2. USSR roll 6, Total is 9 – 4 = 5. US remove 1 Influence and USSR adds 4 Influence, for Control. USSR adds 3 to Military Ops, now at 5. US use the event, the random card discarded is ROMANIAN ABDICATION and there is no effect.

—The USSR, now they know how to stage a coup! Their coup attempt in Iran results in USSR control of the country. DEFCON is now 2 (preventing coup attempts in Europe, Asia, and Middle East). USSR has maximized his Military Ops Required.

US 5: EUROPE SCORING, US has Presence (3 VP) and 2 Battleground countries. USSR has Presence (3 VP) and 2 Battleground countries. Total is 0 VP.

—With a sense of despair, the US abandons its once proud dreams of European domination. With both players controlling 2 Battleground countries, both players only enjoy presence in Europe. So, the play of the event card amounts to a victory point wash.

USSR 6: CAPTURED NAZI SCIENTIST as event. USSR advanced one box on Space Race and gain 2 VP. Balance is now 7 VP USSR.

—This advances Sputnik into orbit on the Space Race Track without the normal dice roll. The Russians grab another pair of victory points.

US 6: FIDEL 2 Ops on Space Race. DR = 2, success. US advance one box on Space Race and gain 1 VP. Balance is now 6 VP USSR.

—The US counters using the Fidel event for the roll. Cards that include your opponent's events that are used to roll on the Space Race Track do not trigger your opponent's event. In this case, the

US succeeds. For being the second player to launch a satellite, he receives 1 victory point.

Held Cards: USSR hold DEFECTORS, US hold NASSER.

Check Military Operations Status

Current DEFCON level is 2. USSR Military Ops are 5, US Military Ops are 2, so neither player receives a penalty. Both players' Military Ops are re-set to 0.

—With DEFCON at 2, the players are required to have played at least 2 military ops during the turn to avoid a victory point penalty. The USSR played 5, the US played 2. So both players met the requirements.

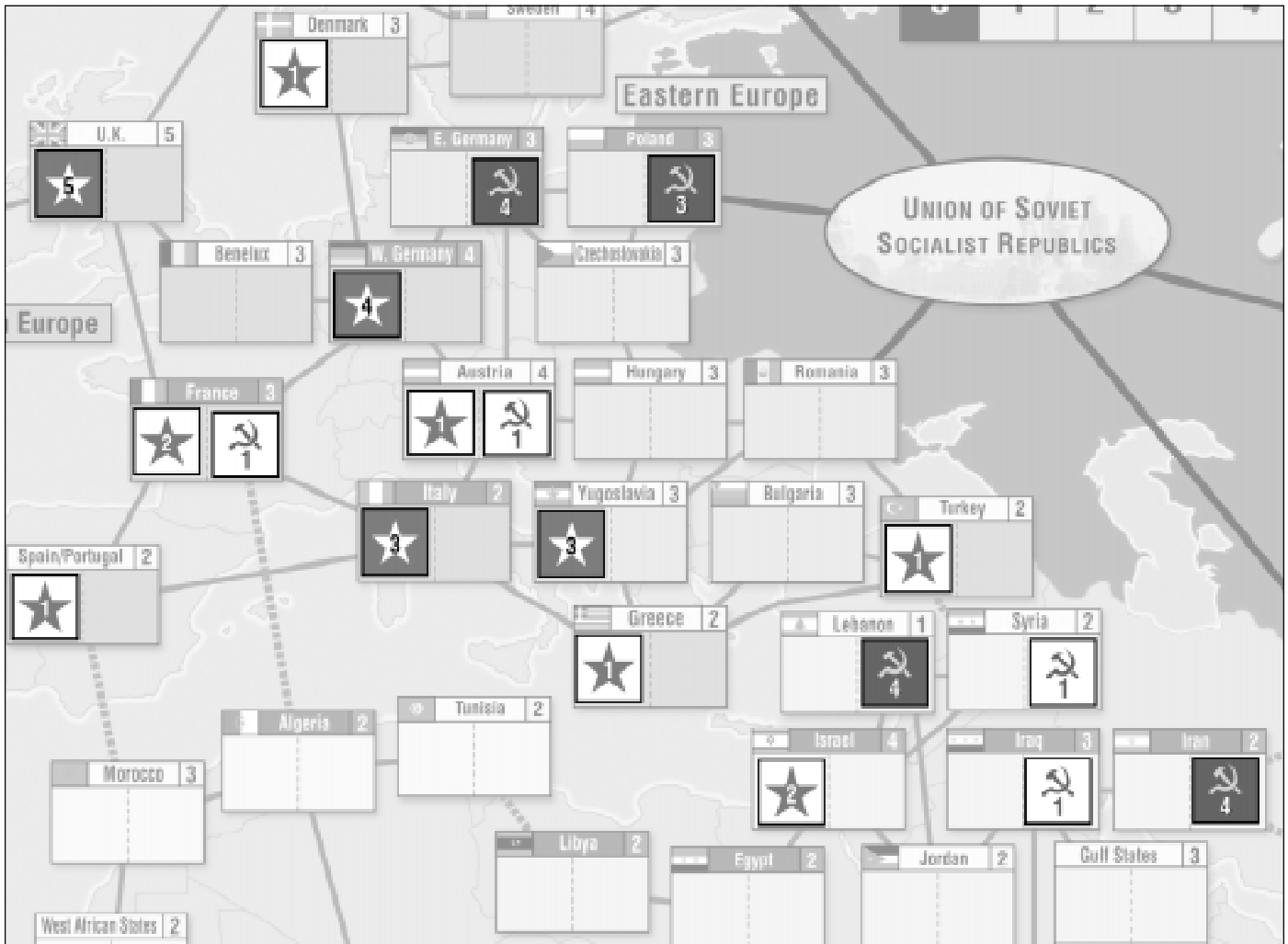
Flip the China Card

The US player may use THE CHINA CARD in the upcoming turn (he couldn't use it before since it is passed face down when played).

Turn 2

Improve DEFCON Status

DEFCON goes up one level, to 3. No coup attempts in Europe and Asia are allowed.



Situation in Europe and Middle East after Marshall Plan and Middle East Scoring (Turn 2, US card 1 & USSR card 2).

Deal Cards

USSR (8 cards): SOCIALIST GOVERNMENTS, ARAB-ISRAELI WAR, SUEZ CRISIS, BLOCKADE, VIETNAM REVOLTS, WARSAW PACT FORMED, MIDDLE EAST SCORING and DEFECTORS from previous hand.

Commentary on hand: Another amazing hand for the USSR. Not a single US event. Hard to do when the deck is nearly 50/50.

US (8 + 1 cards): INDO-PAKISTANI WAR, FORMOSAN RESOLUTION, RED SCARE/PURGE, COMECON, EAST EUROPEAN UNREST, CIA CREATED, MARSHALL PLAN, NASSER from previous hand and THE CHINA CARD.

Commentary on hand: A decent hand. He's got a lot of solid events, and the good ops values that accompany them. The Nasser problem is left over from last round, and he will have to ditch COMECON somehow.

Headline Phase

USSR: ARAB-ISRAELI WAR, USSR rolls 2 and fails. USSR gains 2 Military Ops.

US: CIA CREATED. USSR reveals his hand for the remainder of the turn and US use 1 Ops for Placing Influence in Lebanon, for Control.

—In the long tradition of the USSR's play of war cards, he rolls miserably and nothing happens. In this case, there were not even any negative modifiers to the roll. The US headline phase play is again inspired. The CIA Created card gives him forewarning that Middle East scoring is out there. He uses the 1 op to place an Influence in Lebanon and take control of it. That blocks an immediate Soviet play of Middle East scoring. However, the Red Scare/Purge card is also a great headline option as it would decrease the ops values of all Soviet cards for the remainder of the turn by one.

Action Rounds

USSR 1: SOCIALIST GOVERNMENTS as 3 Ops for a Coup in Lebanon. USSR rolls 4. Total is $7 - 2 = 5$. US remove 1 Influence and USSR adds 4 Influence, for Control. USSR gain 3 Military Ops, now at 5.

—With the jig up on Middle East Scoring, the Soviet player dives in hard, using one of his better events as Operations instead. He rolls a coup in Lebanon removing US influence, and adding 4 Soviet markers. Since Lebanon is not a starred country, the DEFCON is not affected. However, the USSR also moves his Required Military Operations track up to 5.

US 1: MARSHALL PLAN as event. US adds 1 Influence in France, Denmark, Italy, Turkey, Greece, Spain/Portugal, and Austria (see illustration on page 12). This card allows the play of NATO as an event.

—Members of the Senate are now openly asking whose side is the President on? Knowing of the existence of the Middle East Scoring card, knowing that neither player possessed European Scoring, he simply ignores USSR domination of the Middle East to play an event that could easily have waited. In any case, he spreads 1 US influence in 7 non-Soviet controlled, European countries as listed above.

USSR 2: MIDDLE EAST SCORING. USSR has Domination (5 VP) and 1 Battleground country. US has none. USSR scores 6 VP. Balance is now 12 VP USSR

—Gasp! The US position is dangerous.

US 2: EAST EUROPEAN UNREST as event. US remove 1 USSR Influence from Poland, now uncontrolled, E. Germany and Austria.

—More European event play! He must feel pretty strongly about the chances of a European scoring card in the reshuffle between the 2nd and 3rd turns.

USSR 3: WARSAW PACT FORMED as 3 Ops for Placing Influence: 1 in Poland, for Control, 1 in E. Germany and 1 in Austria.

—The USSR is not sweating a European scoring round. He throws Warsaw Pact back into the deck in hopes the US will have to play it. In the meantime, he repairs the damage done by East European Unrest with ops.

US 3: RED SCARE/PURGE as 2 Ops for a Coup in Iraq. DEFCON degrade to 2. US roll 1. Total is $3 - 6 = -3$ for no effect. US gain 2 Military Ops.

—Needing a few military ops, the US tries another coup in Iraq. He gets no satisfaction, but he does degrade the DEFCON to 2, and covers the needed 2 military ops.

USSR 4: SUEZ CRISIS 3 Ops for Placing Influence: 3 in Hungary, for Control.

—Hedging a little, the Soviets finally react to US play in Europe and grab Hungary with the Suez card played for ops.

US 4: COMECON 3 Ops for Space Race. US rolls 1, success. US advances one box. US now may play 2 cards on Space Race per turn.

—The US player takes the Space Race lead. He can now (effective this turn) play 2 cards on the Space Race track instead of the usual limit of one. Sadly, the Nasser card does not have sufficient ops associated with it to make the roll.

USSR 5: VIETNAM REVOLTS 2 Ops for Placing Influence: 2 in France.



—Suddenly considering the possibility of European scoring next turn, the Soviets start taking Europe seriously. He uses ops to increase influence in France.

US 5: INDO-PAKISTANI WAR as event. India invades Pakistan. US roll 3 for no effect. US gain 2 Military Ops, now at 4.

—The US player's 3rd failed war attempt in 2 turns. Pakistan invades India. There were no modifiers. The US flubs the roll. No effect, but the US gain other Military Ops preventing the possible playing of Nuclear Test Ban that results other VP lost.

USSR 6: BLOCKADE as event. US player discards FORMOSAN RESOLUTION to break the blockade, so no removal of US Influence in W. Germany is required.

—The Blockade event requires the US player to discard a 3 ops event or lose all influence in West Germany. The US player wisely avoids this by discarding the Formosan Resolution card.

US 6: NASSER 1 Ops—Operations first. US use the Op for Re-alignment roll against France. US roll 3 and USSR roll 5. Total is $6 - 6 = 0$ for no effect. USSR then gets to implement the event and adds 2 Influence in Egypt, for Control.

—The US plays Nasser to try a realignment on France. With control of W. Germany, Italy and the UK, but facing greater Soviet influence in the target itself, he is +2 on a die roll versus the USSR. He rolls 3, the Soviets roll 5. Gaullist France stands unmoved. Following the coup attempt, the Nasser event occurs giving the Soviets two Influence (and thereby control) of Egypt.

Held cards: US holds none. USSR holds DEFECTORS.

Check Military Operations Status

Current DEFCON level is 2. US spent 4 Military Ops this turn, USSR spent 5 Military Ops. Both players have played the required Military Ops. Military Ops are re-set to zero.

—Well, at least everyone met their Required Military Operations. Obviously, -12 is not where the US wants to be on turn 2, but it is hard to have much sympathy for him given the sub-optimal handling of the Middle East.

Flip the China Card

THE CHINA CARD isn't played in this turn and is already face up in US hand.

Turn 3

Improve DEFCON Status

DEFCON improve to 3, no Coup in Europe and Asia.

Deal Cards

NOTE: There are only 5 cards remaining in the draw deck. These 5 cards are dealt out and then the discard pile is shuffled and dealt.

USSR (8 cards): CONTAINMENT, INDO-PAKISTANI WAR, ASIA SCORING, FORMOSAN RESOLUTION, SOCIALIST GOVERNMENTS, OLYMPIC GAMES, DE-STALINIZATION, and DEFECTORS from previous hand.

Commentary on hand: Two US events this time. Not the kind of US-event-laden hand that the US player would like him to have at this point. But at least there are some hand management considerations for the Soviet player.

US (8 + 1 cards): ARAB-ISRAELI WAR, NATO, FIVE YEAR PLAN, MIDDLE EAST SCORING, VIETNAM REVOLTS, UN INTERVENTION, DECOLONIZATION, NUCLEAR TEST BAN and THE CHINA CARD.

Commentary on hand: Ugh, this is going to be another tough turn for the US. Both Middle East and Asia scoring are back. The US has not really fixed his position in either of these regions. This will be aggravated by the presence of Arab-Israeli War in his hand, making the Middle East situation that much worse.

Headline Phase

US: NUCLEAR TEST BAN, US gain 1 VP, balance is now at 11 VP USSR. DEFCON improves to 5.

USSR: SOCIALIST GOVERNMENTS, USSR remove 2 US Influence in France, now Controlled by USSR and 1 in W. Germany, now uncontrolled.

—Having wisely chosen his headline phase cards up until now, the US player misses the boat with Nuclear Test Ban. This could have been played later, and improving DEFCON to 5 might cause him more trouble with Military ops than his 1 victory point gain. The Soviets are really aggressively going after a once dominant US position in Europe. Having been rapped on the nose with this paper before, the US is more likely to respond. The sad thing for the US player is that the Soviets don't even have the scoring card!!!

Action Rounds

USSR 1: ASIA SCORING. Again USSR score 5 VP. Balance is now 16 VP USSR.

—He takes the freebie, no changes to the US position since the last scoring. Grab those VP's while they are hot. The US is near the edge.

US 1: FIVE YEAR PLAN as event. The random card discarded from USSR hand is CONTAINMENT, US gets +1 Ops for remainder of the turn.

—With a lucky dive into the USSR's hand via the Five Year Plan event, the US grabs Containment and implements the event immediately, giving all future US Ops plays + 1 (for a maximum of 4 ops).

USSR 2: DE-STALINIZATION 3 Ops for a Coup in Italy. DEFCON degrades to 4. USSR roll 4. Total is $7 - 4 = 3$. US remove all Influence in Italy, now uncontrolled. USSR gains credit for 3 Military Ops.

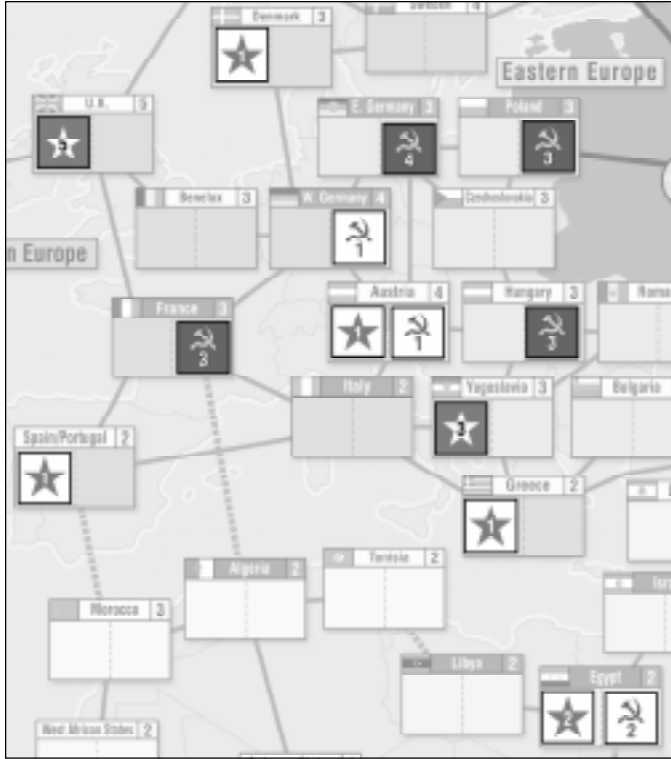
—Taking advantage of the newfound freedom to Coup in Europe due to the increase in DEFCON, the Soviets take a stab at Italy. While not taking control of it themselves, they do remove all US influence, leaving it neutral. Now the US realizes he would be on the losing side of a European Scoring card, really causing him to freak out.

US 2: VIETNAM REVOLTS 3 Ops (2 + 1 for CONTAINMENT)—Operations first. US use Ops for Placing Influence: 2 (first Influence cost 2) in Egypt, now uncontrolled. USSR use event and add 2 Influence in Vietnam, for Control, and for remainder of the turn all USSR's cards played in SE Asia are +1 Ops.

—Choosing to address another pressing problem, he tries to improve his position in the Middle East. In exchange for more USSR

influence in Vietnam (the USSR event), and with the Nasser event safely behind him, the US player adds influence in Egypt to make it uncontrolled.

USSR 3: INDO-PAKISTANI WAR 2 Ops Realignment Rolls. First Realign in W. Germany, USSR roll 6, US roll 2. Total is $8 - 3 = 5$, US remove all Influence in W. Germany. Second Realign in Israel, USSR roll 4, US roll 2. Total is $4 - 2 = 2$. US remove all Influence in Israel.



—With another huge roll, the Soviets (now controlling France, and East Germany) realign West Germany. They roll a $6 + 2$ vs. the US roll of $2 + 1$ (modified from more US Influence in W. Germany). The West Germans usher in the era of Soviet appeasement. Oh Winston Churchill, where are you when we need you? Same effect against Israel.

US 3: NATO 4 Ops for Placing Influence: 2 in Italy, for Control and 2 in Libya, for Control.

—With the potential membership of NATO in a shambles, he uses the card for Ops, re-establishing US control of Italy, and taking Libya to boot (so to speak).

USSR 4: OLYMPIC GAMES as event. US player chooses not to boycott. USSR rolls 1, US rolls 5. US wins Olympics and score 2 VP. Balance is now 14 VP USSR.

—The USSR would like to put the Americans away with an auto victory. The Olympics would get him within 2 points. The US chooses not to boycott. He rolls a five the Soviets a 1 (modified to 3 for being the Olympic Host). The US WINS, THE US WINS! It's the "miracle on ice" all over again. The Victory Point chart drops to -14 .

US 4: THE CHINA CARD 4 Ops for Placing Influence: 4 in W. Germany, for Control. THE CHINA CARD pass, face down, to USSR player.

—Seizing on new found confidence, the US plays the China Card, (giving it face-down to the USSR and unavailable for immediate play) to grab 4 influence and re-take Germany. Freedom is on the march again in Europe.

USSR 5: FORMOSAN RESOLUTION 2 Ops—Operations first. USSR use Ops for Placing Influence: 2 Czechoslovakia. US gets the event. If he controls Taiwan, Taiwan shall be treated as a Battleground country for Scoring purposes.

—Now the Russians are beginning to wonder: maybe the US has the European scoring card. Time to shore up the iron curtain! He almost grabs Czechoslovakia.

US 5: ARAB-ISRAELI WAR 3 ($2 + 1$ for CONTAINMENT) Ops with UN INTERVENTION to cancel the effect, for Coup in Egypt. DEFCON degrade to 3. US roll 3. Total is $6 - 4 = 2$. USSR removes all Influence in Egypt, now US-controlled. US gets credit for 3 Military Ops.

—Wow, even the Middle East is surrendering to the siren song of capitalism. The US grabs narrow control of Egypt through a coup. Sadly, he has no influence to spare. He also uses UN Intervention to cancel the Soviet Arab Israeli War event.

USSR 6: DEFECTORS 2 Ops – Event first. US gain 1 VP, balance is now 13 VP USSR. USSR uses Ops for a Coup in Egypt. DEFCON degrades to 2. USSR roll 3. Total is $5 - 4 = 1$. US Remove 1 Influence, Egypt is now uncontrolled. USSR gain 2 Military Ops.

—The Soviets strike back in Egypt. He manages to remove 1 of the 2 US influence markers, thus denying the US control of Egypt. DEFCON stands at 2.

US 6: MIDDLE EAST SCORING. US and USSR have both Presence and 1 Battleground country. Total is 0 VP.

—The USSR snatches victory out of the jaws of defeat. Had he retained Egypt, the US would have gained 1 VP. As it stands, the scoring was a victory point wash.

Held cards: US holds none. USSR holds DECOLONIZATION.

Check Military Operations Status

Current DEFCON level is 2. US spent 3 Military Ops this turn, USSR spent 5 Military Ops. Both players have met the Military Ops requirement. Military Ops requirements are reset to 0.

Flip the China Card

THE CHINA CARD is passed now face up in USSR hand.

Situation Analysis

Although I have been harsh on US play, it really did improve in the 3rd round. With a little more luck the victory point total might have been -11 at the end of round 3. Not the fast track for US auto-victory, but certainly a surmountable lead. This is particularly true since Fidel is buried, and the US might grab a large early lead in Central America while the Soviets wait to find an entry point. Additionally, US position in Europe and the Middle East has been strengthened, and the Asia scoring card is out of the deck until a reshuffle of the Midwar deck. So, I would expect the US situation to look a little rosier in a turn or two. However, one really good round for the USSR, and we could all be speaking Russian.

Card Histories

ASIA SCORING — While Europe may have been the object of the Cold War, Asia was the battleground. From the Chinese Civil War, to the Korean War to Vietnam and Afghanistan, Asia was the place where the Cold War came closest to growing hot. For this reason, Asia is the second most significant region for scoring.

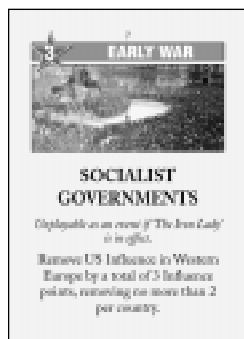
EUROPE SCORING — Some Cold War historians view the entire struggle, costing millions of lives, untold trillions of dollars, and conflict around the globe, as a struggle for the future of Germany. While that view may be too myopic, it is clear that Europe always remained in the forefront of strategy and emphasis. Defeat in Europe ultimately meant defeat in the Cold War.

MIDEAST SCORING — In 1946, Truman had to threaten to send warships to the Mediterranean to compel the Soviets to remove troops from Iran. Thus began the Cold War struggle in the Middle East. Since this region provided Western economies with their lifeblood—oil, it also provided the USSR with an irresistible opportunity to meddle. US support for Israel gave the Soviets an opening to the Arab world that they would repeatedly exploit.

DUCK AND COVER — (1950) The US Congress passed into law the Federal Civil Defense Act, in reaction to the first Soviet tests of nuclear weapons in 1949. Duck and Cover is perhaps the most memorable of a variety of civil defense efforts to raise awareness of nuclear attack. Ironically, such films may have assisted in increasing the possibility of nuclear war by making the possibility of such a conflict “thinkable” by the general public.

FIVE YEAR PLAN — (1946-1950) Beginning in the 1920s, the Soviet Union became obsessed with centralized planning of its economy and industrial development. Twelve such plans were adopted by the USSR during its history. While economists differ, it is largely agreed that these plans caused more dislocation within the Soviet economy than they resolved.

THE CHINA CARD — The People’s Republic of China played a pivotal role during the Cold War. While the PRC’s influence was largely limited to satellites in Asia, the country was important to the uneasy balance of power that ultimately descended upon the post-WWII world. While beginning as an ally of the USSR, China became a counter-balance to Soviet influence in Asia during the later stages of the Cold War.



labor party in the UK.

SOCIALIST GOVERNMENTS — (1947) Beginning with the end of the Second World War, the US was challenged by democratic leftist movements within its sphere. Italy, under de Gasperi, was particularly contentious with communists and socialists participating in government. The CIA funded an extensive propaganda program against these movements. Socialist governments would be the topic of concern again during the 1960s in France, and with left-wing labor

FIDEL — (1959) Coming to power after deposing the corrupt Batista, Castro disenchanted the US after it became clear he was leading a Marxist revolution. The US tried various schemes to depose or assassinate Castro, culminating in the disastrous “Bay of Pigs” invasion. Ultimately, communist Cuba would lend support to Marxist governments in Angola and Ethiopia.

VIETNAM REVOLTS — (1946) Ho Chi Minh tried repeatedly to enlist the aid of the Truman Administration for independence. His letters never received a response. The French government, with support from the US and Britain, attempted to reestablish its colony in Indochina. The attempted was doomed and would lead to disaster at Dien Bien Phu.

BLOCKADE — (1948-49) The Soviets attempted to increase pressure on the Western allies to dissuade them from creating an independent “West” German government in their zones. The primary pressure point was a blockade of West Berlin. In response, the UK and US launched the Berlin Airlift, which at its peak during the “Easter Parade,” had a cargo plane landing in Berlin every minute.

KOREAN WAR — (1950-53) Sparked by a North Korean invasion across the 38th parallel, the Korean War would be the first war sanctioned by the United Nations. There were 15 nations beyond the US and South Korea with combat forces attempting to defend South Korean independence. MacArthur’s campaign to the Yalu River provoked a Chinese response that reset the war to its starting positions on the 38th parallel.

ROMANIAN ABDICATION — (1947) King Michael I, a westernized monarch, was forced to abdicate his throne at gunpoint. Romania was thereafter declared a democratic socialist republic. After the death of its first communist leader, Gheorghiu-Dej, Romania was ruled by Nicolae Ceausescu, second only to Stalin in cruelty to his own people.



ARAB-ISRAELI WAR — (1948-49, 1956, 1967, 1968-1970, 1973, 1982) The State of Israel was virtually born of war. After the end of the British mandate, Israel was thrust into conflict with its Arab neighbors. Israel prevailed in all such wars, excepting its invasion of Lebanon in 1982, from which it ultimately had to withdraw. Arab success was nearly achieved during the surprise attacks of the Yom Kippur War, however these too ultimately failed. While superpower intervention was frequently threatened on both sides, ultimately success or failure in the conflicts rode upon the relative capabilities of Arab and Israeli militaries.

COMECON — (1949-1991) The Council for Mutual Economic Assistance (COMECON) was founded in reaction to the allure of the Marshall Plan to the Soviet satellites in Eastern Europe. While very loosely organized and dominated by the Soviets in its early years, COMECON would ultimately fulfill the role of trade liberalization and industrial rationalization for Eastern Europe.

NASSER — (1954-1970) One of the giants in the Pan-Arab movement, Gamal Abdel Nasser rose to power through military coup. Attempting to steer an independent course during the Cold War, he provoked western governments by accepting Soviet aid, and nationalizing commercial property—the Suez Canal being the most prominent example. Egypt, under his leadership, was viewed as a Soviet client, and would serve as a Russian proxy during repeated wars with Israel. He died in office after 18 years of service, having frustrated the attempts of a variety of domestic and international enemies.

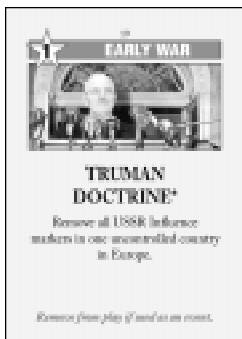
WARSAW PACT FORMED — (1955) A reaction to perceived Western aggression by the creation of NATO, the Warsaw Pact was a Russian-dominated military alliance that included all of the states of Eastern Europe except Yugoslavia. It integrated both tactics and equipment throughout the alliance along Soviet models. Albania withdrew from the Pact in 1968.



DE GAULLE LEADS FRANCE — (1958 – 1969) Founder of France's Fifth Republic, De Gaulle's role during the Cold War is generally viewed through the lens of his second presidency. While still a western ally, De Gaulle attempted to establish France as an independent voice within the confines of the western camp. He developed an independent nuclear deterrent, withdrew from NATO's unified command structure, and criticized US policy in Vietnam. He also pursued in-

creased trade and cultural relations with the Soviet Bloc. He sought in all things to restore France to her former place of greatness in world affairs.

CAPTURED NAZI SCIENTISTS — (1945-1973) Code named "Project Paperclip" in the United States, the victors of World War II scrambled to "recruit" former Nazi scientists into their own research establishments. In the West, such efforts involved shielding scientists from war crime investigations. Perhaps the most famous case is Wernher von Braun who is thought of as the father of America's rocketry program. Stalin was reportedly confounded by Soviet failure to grab this knowledge base first.



TRUMAN DOCTRINE — (1947) Before a joint session of Congress, the President announced the new Truman Doctrine, ushering in an era of intense intervention on behalf of states with liberal economic and political institutions. Truman stated "I believe that it must be the policy of the United States to support free peoples who are resisting attempted subjugation by armed minorities or by outside pressures." The Truman Doctrine

was prompted by the United Kingdom's withdrawal from its traditional great power role in the Near East. The immediate effect of the doctrine was a massive influx of military and economic aid to Greece and Turkey.

OLYMPIC GAMES — (1948, 1952, 1956, 1960, 1964, 1968, 1972, 1976, 1980, 1984, 1988) Sport often served as an outlet for the intense competition between the Superpowers, and that competition was never so intense as at the Olympics. The Olympics served as a

test bed to see which society could make the greatest strides in human physical achievement. It fit neatly into Communist ideology of "the New Man." The games frequently reflected the global political situation, as with the terrorist attacks in Munich, and became overt political tools with the US boycott of the Moscow games in 1980, and the Soviet boycott of the LA games in 1984.

NATO — (1949) The second part of the US strategy to rebuild Europe, the North Atlantic Treaty Organization (NATO) became synonymous with the West's opposition to the Soviet Union. An oft repeated maxim for NATO's purpose captures it nicely: "NATO was created to keep the Soviets out, the Americans in, and the Germans down."

INDEPENDENT REDS — (1948) The Communist Information Bureau, COMINFORM, expelled Yugoslavia for Marshall Tito's refusal to conform to Moscow's wishes. Albania would ultimately follow a similar tack, breaking with Yugoslavia, then Khrushchev's USSR. While remaining within the Soviet structure, Ceausescu's Romania would also test the limits of Moscow's patience with occasional flares of independence and nationalism.

MARSHALL PLAN — (1947) On June 5, Secretary of State George C. Marshall announced to the world the US plan to reconstruct all of Europe. Due to Soviet pressure, Eastern European states did not participate. However, for the 16 nations of Western Europe that did, the Marshall Plan marked the first step on the road to recovery and ultimate victory in the Cold War.

INDO-PAKISTANI WAR — (1947-48, 1965, 1971) From the time of India's independence from Britain, the Muslim and Hindu elements of this former colony have been in conflict. Pakistan has traditionally been on the losing end of these conflicts, but has relied on US and PRC support to maintain military credibility against a more robust Indian defense capability.

CONTAINMENT — (1947) A term coined by diplomat and Sovietologist, George Kennan, it came to form the cornerstone of US policy toward the Soviet Union during the early Cold War. It found early application in the Truman Doctrine and sought to "contain" Communism to those areas where it already existed.

CIA CREATED — (1947) In an effort to bring to a close the inter-service bickering that marred U.S. intelligence during WWII, President Truman created the United States' first independent agency capable both of intelligence analysis and covert operations. Its 40 year cat-and-mouse game with its Soviet counterpart, the KGB, would be the stuff of legend, and one of the hallmarks of the Cold War.



US/JAPAN MUTUAL DEFENSE PACT — (1951) On September 8th the United States quietly extended its nuclear umbrella to its former Pacific rival. In doing so, it also soothed the nerves of Japan's neighbors about a remilitarized Japan appearing on the world scene. In exchange, Japan played host to America's forward presence in Asia. Japan effectively became an unsinkable aircraft carrier for both the Vietnam and Korean wars. Obviously, US reliance on Japanese products during the ensuing conflicts greatly aided Japan's economic recovery and eventual economic might.

SUEZ CRISIS — (1956) An embarrassment among allies, the Suez Crisis ended any remaining doubt that the old system of Great Power imperialism was dead. Threatened by Nasser's nationalization of the Suez Canal, Israel, France and the United Kingdom conspired to alter Egyptian policy at bayonet point. They failed to appreciate Eisenhower's aggravation at their unannounced initiative. Though initially militarily successful, the three powers were compelled to withdraw under American pressure.



EAST EUROPEAN UNREST — (1956 – 1989) Captured most visibly by Nagy's attempt to withdraw Hungary from the Warsaw Pact and Czechoslovakia's Prague Spring of 1968, members of the Warsaw Pact frequently sought to loosen the reins of Moscow. When taken too far, from the Soviet perspective, the effects could be devastating. Soviet tanks became a universal symbol of Soviet determination to hold on to Eastern Europe, through

undisguised oppression if necessary.

DECOLONIZATION — (1947 – 1979) While it is hard to put precise dates on the decolonization process, those dates chosen represent two of the most significant decolonization successes. Sparking the retreat from empire was Britain's fulfilled promise of independence for India in 1947. At the other extreme, Rhodesia's first majority elections spelled doom for the apartheid system.

RED SCARE/PURGE — (1945 – 1989) Sparked by fears that the "enemy is among us," the "red scare" hit its apex with Senator Joseph McCarthy, and the hearings on "Un-American activities" in the House of Representatives during the 1950s. Soviet purges were a notorious aspect of power transition within the Kremlin. However, Stalin was the true master; 12 million people were imprisoned in his camps at the time of his death in 1953.



UN INTERVENTION — (1947 – ?) The United Nations remained generally unable to influence the struggle between the superpowers due to Security Council veto power throughout the Cold War. However, it occasionally stood as a gauge for world opinion, and could mediate in stalled conflicts throughout the Third World. It was also the backdrop for a number of quintessential moments of the conflict, including the Soviet Korean War walkout, the "We Will Bury You" speech,

and of course, the Cuban Missile Crisis—don't wait for the translation Mr. Zorin!

DE-STALINIZATION — (1956) During the 20th Party Congress, Nikita Khrushchev openly attacked Stalin's leadership of the Soviet Union. It was seen both inside and outside the Soviet Union as the beginning of a new era. This proved to be a particularly bloody assumption for Nagy's Hungary. Khrushchev had no intention of "liberalizing" Soviet domination of Eastern Europe, even if he was trying to bring an end to the cult of personality that had characterized internal Soviet government.

NUCLEAR TEST BAN — (1963 – ?) The first Nuclear Test Ban treaty owes its origins to the de-escalation process that followed the

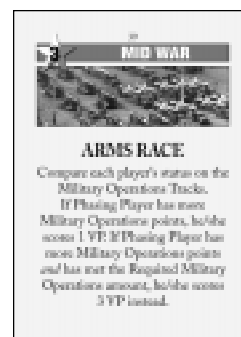
Cuban Missile Crisis. It prohibited further nuclear tests in the air, underwater or in space. International pressure for such a ban mounted in the 1950s as scientific evidence began to document severe environmental damage caused by earlier atmospheric testing by the nuclear powers. Underground testing remained an allowable methodology, but all forms of "peaceful nuclear explosions" were also banned, tightening the non-proliferation regime.

SOUTH AMERICAN SCORING — The regional penchant to turn to strong men or military juntas to resolve questions of instability made South America ripe for leftist reaction throughout the Cold War. Rising nationalism and the world-wide wave of anti-imperialist sentiment also characterized the relationship with the United States and the nations of South America. The Soviets sought to exploit any openings offered, and established close relations with nations like Argentina. The greatest potential realignment in the region was squashed by an allegedly CIA-instigated coup of Chile's Salvador Allende.

BRUSH WAR — (1947 – ?) Also characterized as low intensity conflicts, brush wars tended to begin in reaction to local conditions either within a state or between states. However, due to duration, or superpower intervention, an essentially local dispute could be elevated to superpower conflict. Examples include the civil war in Mozambique and the war between Ethiopia and Somalia.

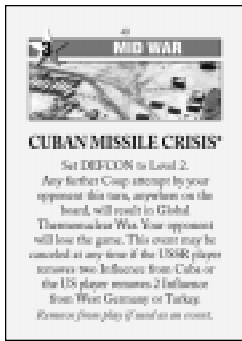
CENTRAL AMERICAN SCORING — Central America and the Caribbean were frequently termed America's "backyard" and "lake." With the advent of Fidel Castro in the 1959, Americans could no longer take the region for granted. The US reaction to communist influence in the area provoked direct US military intervention in the Dominican Republic (1965) and Grenada (1983). In the closing years of the Cold War, Nicaragua, El Salvador and Honduras, became frontline states in the struggle between the superpowers.

SOUTHEAST ASIA SCORING — In Southeast Asia the process of decolonization intertwined with superpower rivalry in particularly deadly ways. Beginning with the British counter-insurgency in Malaya, to the US wars in Vietnam and Cambodia, and ending in 1979 with the Sino-Vietnamese war, Southeast Asia would command American attention like no other region. However, after America's humiliating withdrawal from the region, it would cease to play a central role in Cold War politics.



ARMS RACE — (1947 – 1989) The arms race between the Soviet Union and the United States was at play throughout the Cold War, and many attribute the Soviet Union's collapse to an inability to sustain the final arms race instigated by Ronald Reagan. This element of competition between the nations involved both nuclear and conventional weapons. Frequently, there was an interplay between the two kinds of forces. During the early Cold War, the United States (having rapidly demobilized after World War II) had to rely on its nuclear weapons in a doctrine of "massive retaliation" to counter Soviet preponderance in conventional weapons. After the Soviets developed nuclear weapons of their own, both powers reverted to a system of flexible response. Underlying nuclear strategy throughout this later era was the concept of mutually assured destruction. This reality made the likelihood of direct superpower conventional warfare un-

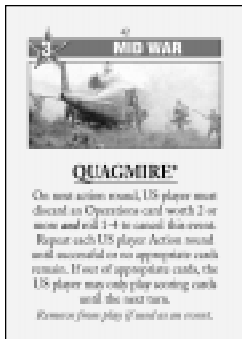
likely. However, the dynamic of conventional weapons competition had its own paradigm. There, the West relied on superior technology to design higher performing weapons to compete against the massive numbers that could be generated by the Soviets' command economy.



CUBAN MISSILE CRISIS — (1962) The mere mention of this event elicits fears of the nuclear holocaust that almost was. For 14 days in October 1962, the two superpowers seemed destined to clash directly about the Soviet emplacement of Medium Range Ballistic Missiles (MRBMs) and Intermediate Range Ballistic Missiles (IRBMs) in Cuba. To prevent the installation of additional offensive weapons in Cuba, John F. Kennedy declared a naval quarantine around Cuba.

Tensions reached a near breaking point when a U-2 flight was shot down over Cuba, and Khrushchev demanded US missiles be removed from Turkey in exchange for Soviet missiles being removed from Cuba. Ultimately, Khrushchev was compelled to settle for a US pledge not to invade Cuba, and a private agreement to resolve NATO's missile bases in Turkey.

NUCLEAR SUBS — (1955) The United States launched the first nuclear powered submarine. It instantly antiquated decades of anti-submarine warfare that had developed during the Second World War. Admiral Hyman Rickover was to oversee the development of a new nuclear navy, and create a third, and seemingly invulnerable arm, in the American nuclear triad. Ultimately, the Soviets would follow suit.



QUAGMIRE — (1964–1975) It is hard to put a precise date on when US involvement in Vietnam ceased to be support for an anti-communist counter-insurgency and became instead an inextricable quagmire. However, Congressional passage of the Gulf of Tonkin resolution seems like as good a point as any. With hindsight, it is clear that the United States confused the very nature of the conflict that they were fighting. Vietnam was fundamentally a war of national liberation—a

struggle that had begun centuries before against Chinese dominance, then French, then Japanese and finally the United States. While the American government may have never realized that they had fallen into the role of “foreign oppressor,” that fact did not diminish Vietnamese resistance. Like most colonial wars, it came down to a calculus of cost. US interests were simply not worth the costs in national morale, military manpower and economic resources that Vietnam was consuming. But humbling a superpower is a long process, and so it was in Vietnam.

SALT NEGOTIATIONS — (1969, 1972) Initiated during the Johnson Administration, and completed by President Nixon and Secretary Brezhnev, the first Strategic Arms Limitations Talks (SALT) treaty essentially sought to limit the number of nuclear platforms, and restrict defensive systems that threatened the system of mutual deterrence. The success of this treaty led to the initiation of a second round of negotiations or SALT II. The diplomatic wrangling over this treaty began under President Nixon, and was com-

pleted in 1979 by President Carter and Secretary Brezhnev. SALT II provided broad limits on new strategic weapons platforms and banned mobile ICBMs. Owing to the Soviet invasion of Afghanistan, the treaty was never ratified. President Reagan asserted that the Soviets were not complying with the terms of SALT II in 1986 and withdrew from the treaty.



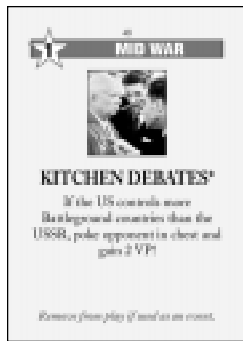
BEAR TRAP — (1979–1992) In an era of seemingly increasing Soviet hubris, the USSR reverted to old patterns of power politics by meddling in the affairs of Afghanistan—the battleground country in the “Great Game” rivalry between imperialist Russia and Victorian Britain. The Soviets considered Afghanistan part of their natural sphere of influence. However, when Soviet troops directly intervened in an Afghan power struggle and deposed the existing president, they

greatly miscalculated the reaction of world opinion. Smarting from defeat in Vietnam by seemingly inferior forces, the Reagan Administration sought to make Afghanistan into an equal nightmare. Over a ten year period, the United States provided over \$2 billion in assistance to the Islamic resistance or mujahideen in Afghanistan.

SUMMIT — (1959, 1961, 1972, 1973, 1974, 1979, 1985, 1986, 1987, 1988, 1989) Summits between the leadership of the superpowers became major implements of public diplomacy from the mid to late Cold War. Success was measured in terms of agenda items secured, treaties signed, and who was tougher on whom. As in an international boxing match, non-aligned countries watched from the sidelines trying to discern which power was in the ascendant. Virtually all major arms control agreements were either initiated or concluded at a summit. In that sense, they were an important tool for sizing up relative intentions, and ensuring the Cold War did not become hot.

HOW I LEARNED TO STOP WORRYING — (1964) As the reality of nuclear holocaust became accepted by the public, fatalism about its inevitability also took hold. The landmark black comedy, Dr. Strangelove, captured this new mood. However, such attitudes are hardly unique. Similar fatalism about mankind's ultimate destiny can be found throughout literature of the time and sparked a whole sub-genre of science fiction, the post-nuclear-holocaust dime novel filled with atomic mutants and vague remnants of contemporary civilization. Ironically, the pessimism that is reflected in these works may have aided the possibility of nuclear war by making such an act “thinkable.”

JUNTA — (1945–?) In Spanish, the term Junta means “coming together.” In a Cold War context, it normally refers to the coming together of right wing military cliques to oust an existing government and replace it with a military dictatorship. Juntas were so common in Latin America throughout the period that they became a nearly ritualized affair. More frequently than not, military juntas enjoyed the tacit blessing of the U.S. government as they looked to check leftist elements in Central and South America. Notable juntas include the military dictatorships that ruled Argentina from 1976 to 1983 and Guatemala from 1954 to 1984.



KITCHEN DEBATES — (1959) During a time of increased tensions following the successful launch of Sputnik, then Vice President Richard Nixon took a good-will trip to Russia. What followed was a sometimes playful, sometimes pointed public exchange between Nixon and Nikita Khrushchev throughout his stay in Moscow. The exchange is known as the Kitchen Debate, for a particularly sharp exchange in front of a US model home's display of a GE electric kitchen.

Nixon furthered his domestic political ambitions with a seeming jab at Khrushchev's chest, reaffirming his anti-communist credentials at home.

MISSILE ENVY — (1984) A term coined by Dr. Helen Caldicott, it reflects the general feminist critique that the Cold War was driven by male ego with very Freudian undercurrents. When one examines the terminology of "deep penetration" and "multiple reentry" one wonders if she had a point. Caldicott went on to found Physicians for Social Responsibility, and her book became a rallying point within the anti-nuclear movement.

"WE WILL BURY YOU" — (1956) Perhaps the most famous quote of the entire Cold War, Soviet Premier Nikita Khrushchev uttered this immortal line while addressing Western ambassadors at a reception in Moscow. With these words Khrushchev announced a period during which he would probe the West for weakness and opportunity. The Berlin Crisis exemplified this expansionist policy.

BREZHNEV DOCTRINE — (1968) Announced to a crowd of Polish workers by Brezhnev himself, the Brezhnev Doctrine clarified the de facto policy of the Soviet Union, the Prague Spring. Namely, current socialist countries would not be allowed to abandon socialism or adopt a position of neutrality. The doctrine contributed to the Soviets' miscalculation of world reaction to their invasion of Afghanistan. They looked upon the invasion as the mere application of this well-understood doctrine.

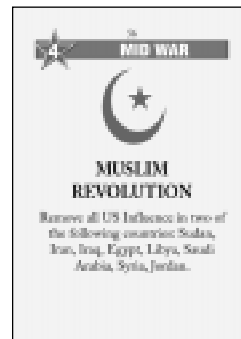
PORTUGUESE EMPIRE CRUMBLES — (1974) Portugal was the last European power to abandon her major colonial possessions in Africa. While admitted to NATO, Portugal was ruled by dictatorship under Antonio Salazar, who felt that colonial possessions would preserve Portugal's place in the community of nations. Nevertheless, the repression of nationalist insurgencies brought criticism both from newly independent nations, as well as Portugal's NATO allies. Finally, with a democratic government in place, Portugal renounced its claims. Shortly thereafter, Portugal's former colonies of Angola and Mozambique descended into civil war and became major flash points for East and West on the continent of Africa.

SOUTH AFRICAN UNREST — (1964 – 1994) The racist, minority government of South Africa began to be challenged by the African National Congress with Soviet and Cuban assistance from bases in Tanzania and Zambia and other "front-line" states. The era of peaceful resistance formally ended with the massacres in Sharpeville and Langa. For its part, South Africa sought to destabilize its neighbors, and undertook an invasion of Namibia, while also supporting UNITA in Angola and FRELIMO in Mozambique. However, increasing black population, more powerful black trade unions, and hostility from other western nations eventually placed South Africa on the defensive. While the Reagan Administration

pursued a policy of "constructive engagement" with the Apartheid government, it remained a controversial proposition. Ultimately, the collapse of the eastern bloc made P.W. Botha's release of Nelson Mandela inevitable.

ALLENDE — (1970 – 1973) A physician, Salvador Allende was popularly elected in Chile to lead that nation's first socialist government. Allende moved quickly to socialize copper production—Chile's largest export commodity. The mines were largely held by two US companies, Kennecott and Anaconda. Relations with the US soon turned frosty, and the CIA supported an attempted coup in 1970. It failed. However, as the West applied harsh economic sanctions, the Allende regime floundered in its second and third years. In 1973, the military, lead by Augusto Pinochet, deposed Allende with a bloody assault on the presidential palace. Allende took his own life.

WILLY BRANDT — (1969) An ardent socialist and opponent of the Nazi party during his youth, Willy Brandt led the West German Socialist Democratic party to the Chancellorship in 1969. There he implemented the same pragmatic approach to east-west linkages that had characterized his mayorship of West Berlin. Termed Ostpolitik, under Brandt, West Germany normalized relations with the Soviet Union, Poland and Czechoslovakia. While not abandoning the notion of German reunification, he acknowledged the inviolability of existing borders and went on to normalize relations with East Germany. Ultimately, his government was brought down by an internal spy scandal.



MUSLIM REVOLUTION — (1979) As secular Arab and Muslim states throughout the Middle East displayed corruption, repression and incompetence, more radical forms of Islam began to come to the fore. The Muslim Brotherhood, founded in Egypt, sought to topple the secular regime there and in Syria. This led to further cycles of repression and authoritarian rule within these countries. A similar cycle took place in Iran under Mohammad Reza Shah Pahlavi. A long

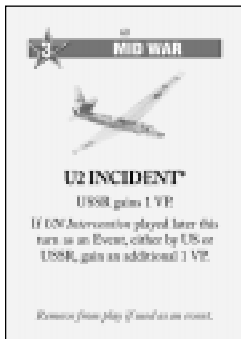
standing regional ally of the United States, and the West generally, the Shah was deposed by a popular revolution led by the anti-western Ayatollah Khomeini. This ushered in the world's first contemporary theocracy. Iran's Mullahs would spend the rest of the 20th Century in efforts to export their revolution to other Shia Muslim communities.

ABM TREATY — (1972) The Anti Ballistic Missile Treaty sought to cement the system of mutually assured destruction as the lynchpin of strategic balance. The ABM treaty restricted the ability of the two superpowers to defend themselves from nuclear strike. In theory, this made a first strike to prevent the introduction of destabilizing defensive systems unnecessary. Both nations were allowed to defend either their capital or one field of ICBMs with a missile defense system. The Soviets deployed such a system around Moscow. Ultimately, the US abandoned its system deployed in Grand Forks, North Dakota.

CULTURAL REVOLUTION — (1966 – 1977) While primarily representative of an internal power struggle within the People's Republic of China, the Cultural Revolution had profound international implications. As Mao Zedong felt increasingly marginalized by

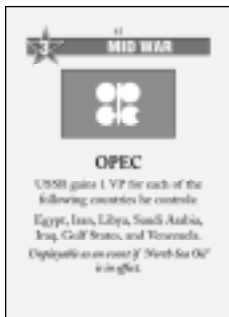
moderates within the Chinese Communist party, he lashed out to restore ideological purity and train the next generation of revolutionaries. The resulting turmoil of purges, denunciations, and creation of the Red Guard brought China to the brink of civil war. It also made more pronounced, the rupture between China and the Soviet Union. However, the anarchy and isolationism that reigned made rapprochement between the United States and the PRC impossible. As the Nixon administration took office, the gulf between the two nations appeared wider than ever.

FLOWER POWER — (1965 – 1970) A term reportedly coined by the poet Allen Ginsberg, “flower power” came to represent the non-violence and peace movements of the 1960s. The classical context for the phrase was the placement of daisies into rifle muzzles, and the anti-war slogan “make love, not war.” Flower power is also representative of the general ambivalence to the use of military force that resulted from the American experience in Vietnam.



U-2 INCIDENT — (1960) Starting in 1955, the United States began running surveillance flights over the Soviet Union at altitudes beyond Soviet anti-aircraft ranges. However, in May of 1960, a Soviet Sam II missile struck Francis Gary Powers’ aircraft in Soviet airspace. Plane, pilot and gear were captured by the USSR. The incident proved a major embarrassment to the Eisenhower administration, as they initially denied that the US was running such missions. The successful downing of the U-2 caused a major chill in superpower relations and was a propaganda coup for the Soviet Union.

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OPEC — (1960) Founded to allow oil producing countries to have more control over the price of oil, and thereby state revenues, OPEC has grown into an institution that controls two-thirds of the world’s oil reserves and generates roughly half of the world’s oil exports. The creation of OPEC was a major blow to the control of the global oil market by the Western giants like Exxon and British Petroleum. While OPEC does include non-Middle Eastern countries

such as Venezuela, Indonesia and Nigeria, it is heavily dominated by countries from that region. As a result, OPEC has intervened in the political crises there. Most famously, OPEC refused oil exports to Western countries supporting Israel in the Yom Kippur (or October) War. This resulted in a 400% increase in oil prices and required rationing in the West.

“LONE GUNMAN” — (1963) While campaigning in Dallas, Texas, President John F. Kennedy was assassinated by Lee Harvey Oswald. Two commissions, the Warren Commission, and the House Select Committee on Assassinations, differed over whether or not Oswald acted alone. In any case, the circumstances of the President’s death threw the country into a panic and created ample opportunity for conspiracy theories ranging from the Mafia, the Cuban government, the KGB and America’s own CIA. It also marked the beginning of a string of high profile political assassinations in the United States that would include Dr. Martin Luther King and John Kennedy’s brother (and Democratic Presidential candidate) Robert

Kennedy. These untimely deaths shook American confidence and added to the malaise of the Vietnam era.

COLONIAL REARGUARDS — (1946 – 1988) The Cold War was instigated in the context of an evolving international system. As the world relinquished a multi-polar system comprised of polyglot empires, it replaced it with a bi-polar system dominated by continental nation states. Anti-colonial movements tended to have strong anti-western sentiments, as the foremost colonial powers were now in the western camp. However, the drive to independence was not uniform, nor uniformly successful. Several long rear-guard actions were fought by the colonial powers that either lengthened their stay or maintained a quasi-colonial relationship with the newly independent country. British intervention in Malaya (1948), the French resistance to Algerian independence (1954) and South African intransigence in Namibia (1966) all serve as examples of this aspect of the post colonial experience.

PANAMA CANAL RETURNED — (1970) Though widely criticized by the right domestically, the Carter administration’s decision to turn over the Panama Canal to Panama proved immensely popular with Latin America. The Canal was a vital strategic link for the United States navy both during the First and Second World Wars. However, by the time of the Korean War, the canal was no longer large enough to accommodate contemporary warships. With its utility to the U.S. military greatly diminished, while its propaganda value as a relic of American imperialism still on the rise, Carter realized that gradual hand-over of the canal was the best policy alternative.



CAMP DAVID ACCORDS — (1978) Following a lull in the Middle East peace process caused by the 1976 presidential elections, President Carter entered office with a burst of new energy on the subject. Through direct personal appeal, Carter was able to bring ultimate resolution to the Yom Kippur War and completely change the dynamic of the Middle Eastern question. Israel and Egypt normalized relations and a framework for Middle East peace was agreed to. Years

later, this would allow for the Oslo accord, and the Jordanian–Israeli Peace Agreement. Additionally, Carter also secured the complete realignment of Egypt. Once a Nasser led hotbed of anti-Western feeling, Egypt was to become one of America’s foremost allies in the region. Sadat would pay dearly for the leadership he showed during the talks. He was assassinated by Islamic radicals in 1981.

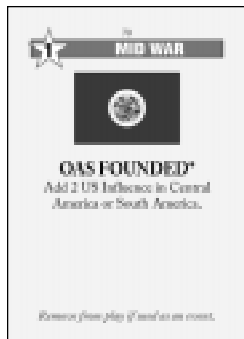
PUPPET GOVERNMENTS — (1949 – ?) Not a concept unique to the Cold War, the term “puppet governments” refers to a regime that holds power due to, and with the support of, either the Soviet Union or the United States. A derisive term, it is almost always used by the opponents of a state to undermine the government’s legitimacy. Both the Soviets and the Americans would apply the term to any closely allied state, but it might be better understood in the context of the Diem government in South Vietnam or Mariam government of Ethiopia.

GRAIN SALES TO SOVIETS — (1973–1980, 1981–?) In 1973, difficult climatic circumstances and dramatic crop failures prompted President Nixon to allow for massive grain sales to the Soviet Union. While a blow to Russian pride, the program was nevertheless a step towards normalized relations between the superpowers. Addition-

ally, it provided an enduring domestic lobby to pressure for continued thawing in economic relations between the two countries. In 1980, President Carter suspended the program in retaliation for the Soviet invasion of Afghanistan. Shipments were resumed a year later under President Reagan. This culminated in a treaty with the Soviets, with the Soviets promising to buy 9 million tons of US grains per year.

JOHN PAUL II ELECTED POPE — (1978) The first non-Italian to be elected Pope since the 16th Century, Pope John Paul II represented a rejuvenation of Catholic influence upon the world stage. The United States gave formal diplomatic recognition to the Papacy for the first time in its history. As a Pope elected from communist Poland, John Paul II presented an enormous challenge for Poland's leadership. To criticize the new papacy would only alienate the public, to embrace it would be antithetical to communist doctrine. Furthermore, John Paul II was known to be an ardent critic of communism. John Paul's election marked a turning point in internal Polish political dynamics that would culminate in the Solidarity movement. Mikhail Gorbachev remarked that the fall of the iron curtain would have been impossible without John Paul II.

LATIN AMERICAN DEATH SQUADS — (1960–1989) Throughout the Cold War, both left and rightwing governments supported reactionary regimes that resorted to disproportionate force when reacting to threats to that government. While this was a particular penchant of rightwing governments in Latin America, leftist governments also proved their deft use of brutality. El Salvador, Guatemala, and Columbia remain the most harrowing examples of the practice of government sponsored murder. President Osorio of Guatemala once infamously remarked “If it is necessary to turn the country into a graveyard in order to pacify it, I will not hesitate to do so.”



OAS FOUNDED — (1948, 1967) Founded with the specific aim of promoting democracy in the western hemisphere, the OAS has been an occasionally useful body for the promotion of US interests within the hemisphere. It provided international legitimacy for US actions during both the Cuban Missile Crisis and the US invasion of Grenada. Trade promotion and economic development were added to the OAS charter in Buenos Aires in 1967. The revision of the charter also

established the existence of permanent OAS diplomatic venues with the creation of a General Assembly in Washington, DC.

NIXON PLAYS THE CHINA CARD — (1972) Realizing that normalization of relations with China was key for US withdrawal from South Vietnam, Nixon sought a summit between himself and Mao. Nixon dispatched Henry Kissinger to secret talks with the PRC's foreign minister Chou En-lai to lay the groundwork for the visit. Capitalizing on deteriorating Sino-Soviet relations, Nixon scored perhaps the greatest diplomatic coup of the Cold War. The Shanghai Communique that followed the summit danced around several fundamental disagreements between the two countries, including Taiwan and Vietnam. However, it was clear that the Soviet Union could no longer depend upon Chinese support in regional conflicts. While Nixon expressed his desire to fully normalize relations between the two countries quickly, Watergate interrupted these plans. It would fall to Jimmy Carter to restore full diplomatic relations between the two countries.

SADAT EXPELS SOVIETS — (1972) Anwar Sadat was an early participant in anti-colonial activities against the British-sponsored Egyptian monarchy. He became vice president under Nasser, and inherited a deteriorating relationship with the USSR when he transitioned into the presidency. The Soviets refused Egyptian demands for increased economic and military aid, and the Egyptians were trying hard to keep a foot in both camps. In reaction, Sadat expelled the 5,000 Soviet military advisors and 15,000 air force personnel in Egypt. After the brokered Mideast peace following 1973 war, Sadat became convinced of the need for closer relations with Washington.

SHUTTLE DIPLOMACY — (1973) Personalized diplomacy that uses advances in transportation and communications, Shuttle Diplomacy was a hallmark of Henry Kissinger's term as Secretary of State. Most famously, it was utilized to broker a cease-fire between Israel and Egypt after the Yom Kippur War. By acting as personal go-between for the Egyptians and Israelis, Kissinger maintained the pivotal role in discussions and minimized Soviet influence over the negotiation process. Kissinger utilized a similar style when dealing with the normalization of relations between the United States and the People's Republic of China.



THE VOICE OF AMERICA — (1947) Formed in 1942 under the War Information Office, the VOA initially broadcast war news into Nazi occupied Europe. In 1947, it altered its mission to begin broadcasting into the Soviet Union. Voice of America has become one of the best known international broadcast efforts in the world. It provided a powerful outside link to the state-controlled media systems of the Eastern Bloc. Together with Radio Free Europe and Radio Free Asia, Voice

of America became a hallmark of US public diplomacy efforts during the Cold War.

LIBERATION THEOLOGY — (1969 – ?) An outgrowth of the Second Vatican Council, liberation theology stresses Jesus Christ as liberator. The theological strain that sustained this outlook originated in Latin America and flourished there, particularly with the Jesuit order. While never embraced by Pope John Paul II due to its Marxist undercurrents, liberation theology remains very popular with individual priests and the laity in the third world. Its emphasis on social justice and its critique of capitalist excess has, however, been incorporated into broader Church doctrine.

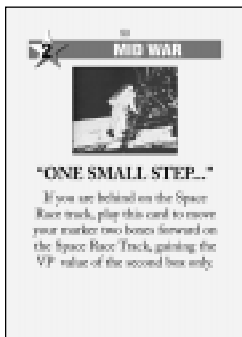
USSURI RIVER SKIRMISH — (1969) After years of deteriorating relations and China's first nuclear test, forces of the People's Republic of China and the Soviet Union clashed along their long and porous border. The Ussuri and Amur Rivers' possession remained uncertain between the two nations and were a source of friction. Following a military buildup on both sides of the border, tensions spilled over into a several sharp skirmishes. While full-blown war was avoided, the fighting led directly to the People's Republic of China's interest in rapidly normalizing relations with the United States.

“ASK NOT WHAT YOUR COUNTRY CAN DO FOR YOU . . .” — (1961) The seminal line of perhaps the most powerful inaugural address ever given by a US president, President Kennedy ushered in an era of American confidence and resolve during the Cold War. Popular with American youth, Kennedy inspired a renewed dedica-

tion for public service both with ambitious goals for government sponsored science and youth oriented public service like the Peace Corps. His call for selfless dedication to the needs of the nation reflected the passion of a restless generation of young Americans eager to make their mark upon the world.

ALLIANCE FOR PROGRESS — (1961 – 1973) Initiated by President Kennedy as a counter for growing Cuban influence in Central and South America, the Alliance for Progress was to help integrate the economies of North and Latin America. Emphases for the program included land reform, democratic reform and tax reform. By the late 60's the United States had become fully embroiled in Vietnam and South Asia, thus aid for Latin America waned. Furthermore, few Latin American countries proved willing to undertake the required reforms. As a result, the Organization of American States disbanded its “permanent” Alliance for Progress Committee in 1973.

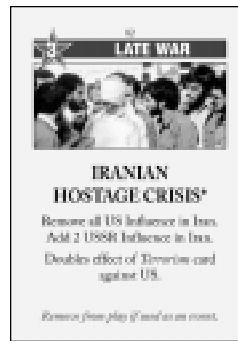
AFRICA SCORING — African history throughout the Cold War reflects the promise and tragedy that go hand in hand with that continent's experience. At first buoyed by the political success of rapid decolonization, the jubilation would devolve into cynicism. One after another, newly independent governments would give way to “presidents for life,” political corruption, economic chaos and ethnic violence. Lacking resources, African governments quickly took advantage of the superpower rivalry to maximize economic and military support for their regimes. In the post-colonial era, a variety of proxy civil wars were fought on the continent. Angola, Mozambique, Chad and Ethiopia were but a few of the nations that experienced violence theoretically in the name of the global struggle between communism and capitalism.



“ONE SMALL STEP . . .” — (1961 – 1969) After years of lagging behind Soviet space exploits, the United States put its full intellectual and economic weight behind the “race to the moon”. President Kennedy initiated Project Mercury. Ultimately, the National Aeronautics and Space Administration would overcome enormous technological hurdles to place a man on the moon. As Neil Armstrong, the first human to set foot upon the moon's surface, descended from the space craft,

he uttered the immortal line “one small step for a man, one giant leap for mankind.” In so doing, he confirmed an American come-back victory in the space race between the superpowers.

SOLIDARITY — (1980 – ?) A trade union movement originating in the Polish shipyards of Gdansk, Solidarity became the focal point for anti-communist resistance within the Eastern bloc. Solidarity quickly moved beyond a simple worker's movement and rallied pro-Catholic, intellectuals and other social dissidents to its banner. Its toleration within a Warsaw Pact nation was unprecedented, and involved a cat and mouse game heavily reliant on public scrutiny of Soviet intentions, the prestige of the Polish Pope, John Paul II, and the political courage of its leader Lech Walesa. While Poland's communist led government under Wojciech Jaruzelski did crack down on Solidarity and imprison much of its leadership, the organization went underground and began to regrow. By 1988, Solidarity led strikes had forced the Polish Communists into open negotiations.



IRANIAN HOSTAGE CRISIS — (1979 – 1981) A violent reaction to traditional US support for the repressive regime of the Shah of Iran, Mohammed Reza Pahlavi, 65 Americans were held for 444 days after Islamic revolutionaries stormed the US embassy. The newly installed leader of the Iran's theocracy, Ayatollah Khomeini, was rabidly anti-American and had urged his followers to take action against Western influences. President Carter undertook two scrubbed rescue

missions, one of which resulted in a humiliating accident for the US military and for the Carter Administration. Carter's failure to secure the release of the hostages prior to the end of the 1980 campaign season is often credited with his sizable electoral defeat. Ultimately, Iraq's invasion of Iran in 1980 made Iran more amenable to ending the crisis. Through the use of Algerian intermediaries, negotiations were finally successful. In a final slap to Carter, the hostages were formally relinquished to US custody on January 21, 1981, minutes after Reagan's inauguration.

THE IRON LADY — (1979 – 1990) In many ways presaging the “Reagan revolution” in the United States, Margaret Thatcher led a rejuvenation of the conservative movement in the United Kingdom. An ardent anti-communist, Thatcher received the moniker “Iron Lady” from the Soviet newspaper, “The Red Star.” Thatcher provided the perfect partner for Ronald Reagan, and together, they renewed the “special relationship” that formed the lynchpin of the post-war Atlantic Alliance. Thatcher's finest moment may have been her vigorous defense of Britain's colonial outpost in the Falkland Islands. The military junta ruling Argentina launched an invasion of what they referred to as the Malvinas Islands. In a sharp, short military action, the UK expelled the Argentinian forces, and restored some small luster to Britain's former imperial pretensions. Thatcher reigned through the close of the Cold War, and is Britain's longest serving prime minister.

REAGAN BOMBS LIBYA — (1986) After the fall of Nasser, a petro-dollar empowered strongman, Muamar Qaddafi, sought Libya's day in the sun as leader of the Arab world. To prove his bona-fides Qaddafi became the leading source for state supported terrorism against the west. As Iran provided a new model for anti-western resistance, Qaddafi took on an increasingly religious piety in his defamations of the West. Following earlier show-downs involving the Gulf of Sidra, the United States took swift retribution for Libya's apparent involvement in a West German discotheque bombing that killed an American serviceman. Targeting was heavily focused on killing Qaddafi, and his personal residences were targeted. While he escaped death, Qaddafi's international prestige was much tarnished.

STAR WARS — (1983 – ?) More properly known as the Strategic Defense Initiative, President Reagan announced this radical departure from the Cold War doctrine of “mutually assured destruction” in a live television speech to the American public. The initial concept for the “space shield” was developed at Lawrence Livermore National Laboratory by Dr. Peter Hagelstein. Notionally, it would create a series of space based satellites powered by nuclear reactors that would create an impenetrable field to block Soviet ICBM's. While scientifically sound on paper, the concept was never successfully engineered. Later iterations involved “smart pebbles” and missile based interceptors. SDI is frequently credited as one of the

factors that convinced Gorbachev that the Soviet Union could not keep up the Cold War.

NORTH SEA OIL — (1980) While the first oil discoveries in the North Sea occurred in the 1960's, it would take the Iranian oil crisis to make the exploitation of North Sea oil economically viable. The North Sea contains the majority of Europe's oil reserves and has become one of the leading non-OPEC producing regions in the world. Shared between the United Kingdom, the Netherlands and Norway, the North Sea fields provided a welcome release from the death grip in which OPEC had hitherto held Western Europe.



THE REFORMER — (1985 — 1991) Successor to the short-lived premiership of Konstantin Chernenko, Mikhail Gorbachev was the only Soviet leader to be born after the Russian Revolution of 1917. His experience within the Politburo gave him broad exposure to the West which profoundly affected his thinking about the USSR's future. "Gorby," as he would be known in the West, inspired a sort of fan following. Margaret Thatcher famously remarked on his coming to

power "I like Mr. Gorbachev—we can do business together." Ultimately, Gorbachev would oversee the dismantling of the Soviet bloc. While his reformist agenda, including Perestroika (economic reform) and Glasnost (political freedom) made him extremely popular in the West, it made him less so in the Soviet Union. Ultimately, Gorbachev would be removed from office as the result of a reactionary military coup in 1991. In the wake of its failure, the Russian Federation would turn to a newly minted hero, Boris Yeltsin.

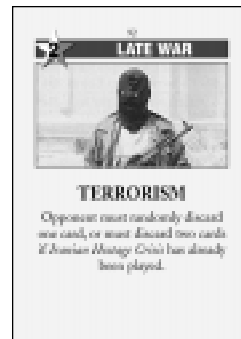
MARINE BARRACKS BOMBING — (1983) After the Israeli invasion of Lebanon, the United States and France dispatched troops to form a peace keeping force between the opposing sides. Terrorist attacks on the troop barracks of both nations resulted in terrible losses. 241 US servicemen and 58 French paratroopers were killed in the attacks. It was the worst single day of casualties suffered by the US Marine Corps since Iwo Jima. While US suspicions have focused on Iranian sponsored Hezbollah terrorists, precise responsibility remains unknown.

SOVIETS SHOOT DOWN KAL-007 — (1983) Flying from New York City, to Seoul, South Korea, the doomed Korean Airlines Flight 007 strayed into Soviet airspace due to a navigational error involving the plane's autopilot system. While the Soviets contemporaneously claimed that they did not know that plane was civilian, tape releases after the Cold War indicate that little if any warning was given to the airliner. The Reagan administration rallied global reaction against the Soviets—even playing decoded messages before the UN Security Council. 269 passengers and crew were killed during the attack, including one member of Congress.

GLASNOST — (1985 – 1989) The Russian word for openness, Glasnost was introduced as a public policy by Mikhail Gorbachev. While his long term aim may have been to improve the freedoms of the Russian people, his more immediate goal was to increase pressure on conservative apparatchiks to accept his "perestroika" economic reforms. While the US typically equated Glasnost with freedom of speech, in fact it was an attempt to bring transparency to the workings of the Politburo.

ORTEGA ELECTED IN NICARAGUA — (1985 – 1990) A po-

litical dissident since age 16, Daniel Ortega Saavedra spent time in a Managua prison. Upon his release, he fled to Cuba and established relationships which would be vital for the Sandinista movement. When the Sandinistas ousted the Somoza regime, Ortega maneuvered himself into the de facto presidency. Ortega's close ties to the Castro regime in turn prompted US support for the Contra rebels. Operating out of Northern Nicaragua and drawing support from agricultural interests that had been collectivized, the Contras were to prove a major hurdle to the success of Sandinista governance. Ultimately, economic stagnation would prove the undoing of Ortega's government.



TERRORISM — (1949 – ?) While a threat as old as human civilization, the use of terrorism as an instrument to change international policy ebbed and flowed throughout the Cold War. The Soviet Union and its Warsaw Pact allies were known to train terrorist organizations within their borders, including radical elements of the Palestinian Liberation Organization (PLO). In many ways, the PLO provided the archetype for a terrorist organization throughout the Cold War.

With its anti-Western, anti-Israel ideology, it became a cause celebre for those asserting that the West was on a neo-imperialist crusade in the third world. Palestinian terrorists hijacked planes, attacked the Achille Lauro, and perhaps most infamously murdered 11 Israeli athletes at the Munich Olympics in 1972. There were also western based, communist affiliated terrorists such as the Red Brigades in Italy, and the Red Army in Japan. As the Cold War came to a close, and the Soviet Union faced increasing difficulty with Muslim fundamentalism, its support for terrorism waned.



IRAN-CONTRA SCANDAL — (1985) In an effort to secure the release of US hostages in Lebanon, the Reagan undertook secret negotiations with Iran involving "arms for hostages." This was in violation of the stated US policy of never negotiating with terrorists. Compounding this difficulty was the fact that the proceeds from weapons sales to Iran were used to covertly fund the Contra guerillas in Nicaragua. This was in contravention of stated Administration policy, as

well as laws adopted by the Democrat-controlled Congress. Colonel Oliver North and Admiral John Poindexter both were criminally indicted for the scandal, though the Congressional report concluded that President Reagan bore ultimate responsibility for the scandal.

CHERNOBYL — (1986) The Chernobyl accident was the worst disaster in the history of nuclear power. Radioactive debris spread in a massive cloud that stretched throughout Western Europe, and ultimately reached the eastern seaboard of the United States. 200,000 had to be relocated from badly contaminated regions of Soviet controlled Ukraine and Belarus. It is estimated that as many as 4,000 people may die from the deadly exposure they received that day. Chernobyl displayed the kind of staggering incompetence that came to reflect Soviet bureaucratic decision-making towards the close of the Cold War.

LATIN AMERICAN DEBT CRISIS — (1982 – 1989) A ripple effect from the rise of Middle Eastern oil, Latin American governments experienced phenomenal growth from the 1950's into the 1970's. However, this came to an abrupt halt. Unfortunately, even with impressive economic growth, Latin American countries like Brazil and Ecuador continued to rack up external debt. Given the new found global capital from petrodollars, Latin American governments found willing lenders. External debt in Latin America rose 1,000% from 1970 to 1980. When a global recession sparked by the Iranian oil crisis buffeted world economies, most Latin American governments simply could not keep up. Eventually, these governments would have to commit to significant restructuring of their economies to reduce their debt.

“TEAR DOWN THIS WALL” — (1987) In a speech that hearkened back to Kennedy's address in front of the Berlin wall, Ronald Reagan challenged newly installed Soviet leader Mikhail Gorbachev. Reagan, with the Brandenburg gate in the background, declared: “General Secretary Gorbachev, if you seek peace, if you seek prosperity for the Soviet Union and Eastern Europe, if you seek liberalization: Come here to this gate! Mr. Gorbachev, open this gate! Mr. Gorbachev, tear down this wall!” While provocative, the speech leveled a difficult criticism at the Soviet Union. Successful countries do not have to wall their citizens in. Two short years later, the Berlin Wall would come down.

“AN EVIL EMPIRE” — (1983) First used by President Ronald Reagan before the National Association of Evangelicals, conservatives applied the term “evil empire” to the Soviet Union. This change in terminology encapsulated the conservative movement's rejection of Nixon's morally ambiguous policy of detente. The speech sparked controversy within the NATO alliance, as many European leaders found the speech unnecessarily provocative. Domestically, the left argued that the United States had no room to criticize Soviet actions during the Cold War, and pointed to CIA involvement in places like Chile. The speech gave further indication that the last phase of the Cold War would be a confrontational one.

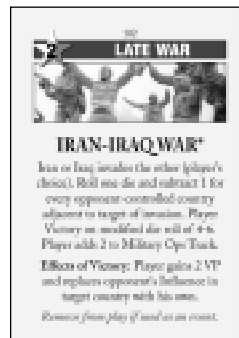
ALDRICH AMES — (1985 – 1994) The first known successful penetration of the CIA by the KGB, Aldrich Ames compromised hundreds of CIA operations and provided information that resulted in the execution of 10 US sources. The CIA spent years looking for another explanation for the leaks—in particular the possibility that the KGB had bugged CIA headquarters. Ames' motivation was not ideological, and he and his wife enjoyed the extravagance that his \$2.5 million in bribes provided. Ames first walked into the Soviet embassy in 1995. At that time, he oversaw the analysis of Soviet intelligence operations in Europe.

PERSHING II DEPLOYED — (1984 – 1985) The Pershing II missile was designed as a direct counter to the Soviet Intermediate Range Missile, the SS-20. The deployment of 108 of these missiles in West Germany, Italy and the United Kingdom proved a major test for NATO's resolve. Public protests against the deployments were massive. However, despite the strains, the weapons were deployed, providing NATO with a bargaining chip in the proposed Intermediate range Nuclear Forces (INF) treaty discussions. These negotiations had been suspended in 1983, and the successful deployment of the Pershing II's provided impetus for restarting the talks in 1985. Ultimately, the talks would succeed at the Reykjavik summit in Iceland in 1986.

WARGAMES — (1956 – 1995) Brinkmanship was a term coined

by John Foster Dulles to describe a policy of coming close to war, without falling into the abyss. At different times, during different crises, this policy was pursued by both superpowers. However, there was always the danger that brinkmanship could turn the “cold” war, hot. Additionally, brinkmanship encouraged a nuclear posture of “launch on warning.” Game theory demanded that if your opponent were launching a massive nuclear strike, you would have to launch your own weapons before they could be destroyed in their silos. These doctrines shortened reaction times of world leaders from hours to minutes. On November 9th, 1979, the United States made preparations for a retaliatory nuclear strike when a NORAD computer glitch indicated an all-out Soviet strike had been launched. As recently as 1995, Russia mistook a Norwegian scientific missile launch for an attack, and Boris Yeltsin was asked to decide whether or not to counterattack.

FORMOSAN RESOLUTION — (1955) Reacting to the “loss of China” the United States Congress extended to President Eisenhower open ended authority to defend Taiwan—technically known as the Republic of China on Taiwan—with military force. The resolution came at a time when the United States faced challenges from the People's Republic in Indochina as well as the Korean peninsula. Effectively, Taiwan sat under the US nuclear umbrella, and the balance of power within the Taiwan Straits would now remain a question of strategic importance to the United States.



IRAN-IRAQ WAR — (1980 – 1988) Commenting on the war, Henry Kissinger famously remarked, “Too bad they can't both lose.” Sparked by simmering land disputes over the Shatt al-Arab, Saddam Hussein sought to establish Iraq as a true regional power, and also check the export of Shia fundamentalism from Iran. Initially, Iraq scored limited gains, but Iranian forces rallied and began a counter offensive into Iraq. Without set allies in the conflict, the United States played a

cynical game of attempting to keep both sides sufficiently supplied for the war to continue. Ultimately, the US began to tilt to Iraq as an Iranian victory in the war would have been an unacceptable outcome. Iran also utilized oil as a weapon necessitating the US flagging of Kuwaiti tankers to ensure oil supplies. After 8 years of war, the border returned to its ante bellum status. However, both nations had been severely weakened by the conflict.

DEFECTORS — (1945 – 1989) Preceding the start of the Cold War, citizens of the Eastern bloc, fled or defected to the West. Defectors came in two primary archetypes. Spies and Double agents who had been discovered or needed to “come in from the cold” would frequently flee to their masters and allude capture. Examples of this type of defector include KGB Deputy Chief Yuri Nosenko and KGB London Bureau Chief Oleg Gordievsky. Perhaps more embarrassingly, and certainly more publicly, many talented Soviet artists defected while on tour in the United States or Europe. While the West also suffered occasional defections, particularly from westerners involved in espionage, it never reached the same proportion or the same level of public spectacle.

Designer's Notes

The Long Twilight Struggle

Like most freshman game designers, we spent many years putting this game together. *Twilight Struggle*, more than anything else, is a game designed to meet our needs. We are both huge fans of the card driven wargame, and how it has breathed new life into wargaming in general. Like a modern day Lazarus, card driven wargames have brought our hobby back from the grave. Yet even five years ago, when Ananda and I first decided we wanted to try our hand at design, the writing was on the wall. Card driven games were going to become less and less like *We The People*, and *Hannibal*, and more and more like *Paths of Glory* and *Barbarossa to Berlin*. That is not a critique of Mr. Raicer's work. In fact, we think that it took *Paths of Glory* to demonstrate just how rich a card driven game might be. But it conflicted with another reality. We were getting older. Our lives were less like the gaming rich days of college, and more like the work-a-day world of the "nuclear" family. Eight hours for a single game was becoming less and less likely. So selfishly, we designed a game to fit our schedules. You can play *Twilight Struggle* from beginning to end in the same time it takes to play the "short" scenario of many other games. Heck, you can switch sides and play the Cold War from both angles if you are really ambitious. That is a long way of saying the number one constraint on the design was time.

The second question that we had to answer was the subject area. I believe that civil wars are the perfect subject for the influence system. So initially, I convinced Ananda to try a Spanish Civil War design. A couple of books on the subject quickly convinced us that it would take years to master the politics of that war, and frankly, we weren't going to wait years to start. So Ananda, in a stroke of genius, suggested the Cold War as a replacement. It was a great topic. There are very few games that deal with the political aspects of the Cold War in a serious way—there were not that many of them even when we were fighting the Cold War. The basic influence system translated well. The history was a non issue, for as an International Relations major in the 1980's, I basically spent four years studying the Cold War. Finally, one of the best gaming experiences that I ever had was Chris Crawford's *Balance of Power*. It was a game about Cold War politics, and even more so, about the brinkmanship of a crisis between the superpowers. To this day, computer gamers look back on its innovation. I'll never forget the game's immortal line when you brought the world to nuclear destruction over something ridiculous like funding guerillas in Kenya.

You have ignited a nuclear war. And no, there is no animated display or a mushroom cloud with parts of bodies flying through the air. We do not reward failure.

Had I failed my senior year of high school, it really would have been Chris Crawford's fault. So, Ananda's golden idea provided us the chance to try and recreate some of the magic of that game.

We use the term "game" advisedly. *Twilight Struggle* does not reach beyond its means. Wherever there were compromises to make between realism and playability, we sided with playability. We want to evoke the feel of the Cold War, we hope people get a few insights they didn't possess, but we have no pretensions that a game of this scope or length could pretend to be a simulation.

Also important for players to understand is that the game has a very definite point of view. *Twilight Struggle* basically accepts all

of the internal logic of the Cold War as true—even those parts of it that are demonstrably false. Therefore, the only relationships that matter in this game are those between a nation and the superpowers. The world provides a convenient chess board for US and Soviet ambitions, but all other nations are mere pawns (with perhaps the occasional bishop) in that game. Even China is abstracted down to a card that is passed between the two countries. Furthermore, not only does the domino theory work, it is a prerequisite for extending influence into a region. Historians would rightly dispute all of these assumptions, but in keeping with the design philosophy, we think they make a better game.

One very notable difference between *Twilight Struggle* and other Cold War games is that we assume nuclear war would be a bad thing. Many other designs make the whole idea of letting the nuclear genie out the bottle irresistible. From our vantage point of hindsight, nuclear war was unthinkable, and that is why it did not happen. Yes, we came close, but we believe that rational actors would veer away from the button. Once the button was pushed, nuclear war would have taken on a grim logic of its own, and human extinction might have been the result.

There were many decisions made for playability, but we will touch upon two. First, not all countries that are geographically adjacent are connected to one another. There are three reasons for this. For instance, many countries are amalgamations, so that messes with geography from the get go. Secondly, and most importantly, we wanted there to be a real impact to the domino theory, with players spreading their influence slowly across the map. Think of the old documentaries with red animated arrows streaming from the Soviet Union in all directions. Finally, and most rarely, the lack of a connection between countries reflects the local antagonisms between two presumed allies.

The second decision that warrants a bit more elaboration is what nations were labeled "battleground state." Basically, there were three ways to attain this status. First, recognized regional powers got it. The South American battlegrounds reflect this well. Secondly, if a nation possessed important strategic resources, that also meant battleground status. Obviously, most battlegrounds in the Middle East, as well as Angola and Venezuela, would qualify here. Finally, if a nation was an actual battleground between the superpowers, like South Korea, it received battleground status. So, for our English and Australian cousins, please know that we are not ranking you behind our French allies. Instead, you are anchors of US influence in Europe and Asia at the start of the game.

There are many aspects of the game about which we are proud, but the most amusing is how the game can capture the psychology of the Cold War. Areas become important just because your opponent thinks they are important—he must be going there for some reason! Also, we are proud of the interaction of the DEFCON chart with military operations. It really compels each turn to have a diversity of actions that makes for a more tense and exciting game.

At the end of the day, *Twilight Struggle* represents a bit of Cold War nostalgia. In a world of stateless enemies, for whom our destruction is an end in itself, the Cold War seems a quaint disagreement about economics. As religious chauvinism shoves aside ideology, we yearn for a simpler time absent of invisible menaces, fighting for cherished principle against an enemy that we understood. So let us once more pound our shoes, grab the hotline, and stand watch in Berlin. The Cold War is over, but the game has just begun.

Twilight Struggle Front 0510

VP Turn

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Twilight Struggle Back 0510

Turn VP

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DESIGNER OPTIONAL RULES

These rules were also playtested by the designers during the development of Twilight Struggle, but for various reasons were dropped by the wayside on the road to publication. Players seeking some variety in the play of the game may find these rules interesting and worthwhile. Tournament GMs are welcome to incorporate some or all of these rules into their tournaments, provided notice is given to players.

Realignment Rolls

We tried many variations on the rules for Realignments. One of the great design challenges in TS was figuring out a simple system to handle superpower-directed political change that wasn't violent enough to count as a Coup attempt. We are happy with the rules we arrived with, but if players wish to see some of the other paths we tried, here they are. They can be played with separately or all together.

Realignment rolls are not subject to geographic DEFCON restrictions. That is, countries in any regions may be targeted for Realignment rolls regardless of the current DEFCON level.

The phasing player may not lose Influence in a country targeted for Realignment.

Operations points may be used to purchase both Influence markers and Realignment rolls, at normal costs, but Influence markers may not be placed in a country already targeted with a Realignment roll during the current action round, and Realignment rolls may not be targeted at countries that have had Influence markers placed in them during the current action round.

The Space Race

A player who "dumps" a card on the Space Race may, at his choice, elect not to roll the die (thus forgoing any chance of advancing on the track).



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